# BEXLEY CITY SCHOOL DISTRICT-FRANKLIN COUNTY

SCHEDULE OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCES FOR THE FISCAL YEARS ENDED JUNE 30, 2018, 2019 and 2020 ACTUAL FORECASTED FISCAL YEARS ENDING JUNE 30, 2021 THROUGH JUNE 30, 2025



Forecast Provided By Bexley City School District Treasurer's Office Kyle F. Smith, Treasurer

**November 3, 2020** 

Bexley City School District
Franklin County
Schedule of Revenues, Expenditures and Changes in Fund Balances
For the Fiscal Years Ended June 30, 2018, 2019 and 2020 Actual;
Forecasted Fiscal Years Ending June 30, 2021 Through 2025

			Actual					Forecasted		
		Fiscal Year 2018	Fiscal Year 2019	Fiscal Year 2020	Average Change	Fiscal Year 2021	Fiscal Year 2022	Fiscal Year 2023	Fiscal Year 2024	Fiscal Year 2025
		2010	2019	2020	Change	2021	2022	2023	2024	2025
1.010	Revenues General Property Tax (Real Estate)	19,937,546	20,092,947	23,663,441	9.3%	26,502,920	26,776,694	26,852,940	27,011,564	27,157,752
1.020	Tangible Personal Property	0	0	0	0.0%	0	0	0	0	0
1.030 1.035	Income Tax Unrestricted State Grants-in-Aid	6,845,069 4,320,558	6,885,311 4,616,729	7,999,781 4,380,427	8.4% 0.9%	7,719,790 4,376,947	7,526,795 4,400,282	7,677,331 4,593,238	7,830,878 4,594,569	7,987,496 4,595,912
1.040	Restricted State Grants-in-Aid	17,987	16,751	23,066	15.4%	23,065	23,065	23,065	23,065	23,065
1.045	Restricted Fed. SFSF Fd. 532 FY10&11/Ed Jobs Fd.504 FY12	0	0	0	0.0%	0	0	0	0	0
1.050 1.060	Property Tax Allocation All Other Revenues	2,813,743 654,078	2,817,191 800,143	2,846,437 754,657	0.6% 8.3%	2,889,764 472,204	2,938,141 385,468	2,942,716 351,960	2,958,792 325,430	2,974,773 304,485
1.070	Total Revenues	34,588,981	35,229,072	39,667,809	7.2%	41,984,690	42,050,445	42,441,250	42,744,298	43,043,483
	Other Financing Sources									
2.010	Proceeds from Sale of Notes	0	0	0	0.0%	0	0	0	0	0
2.020	State Emergency Loans and Advancements (Approved)	0	0	0	0.0%	0	0	0	0	0
2.040 2.050	Operating Transfers-In Advances-In	0 117,638	89,591 117,248	150,000 171,121	0.0% 22.8%	100,000 48,171	100,000 100,000	100,000 100,000	100,000 100,000	100,000 100,000
2.060	All Other Financing Sources	140,740	215,975	280,700	41.7%	122,058	39,644	39,644	39,644	39,644
2.070 2.080	Total Other Financing Sources Total Revenues and Other Financing Sources	258,378 34,847,359	422,814 35,651,886	601,821 40,269,630	53.0% 7.6%	270,229 42,254,919	239,644 42,290,089	239,644 42,680,894	239,644 42,983,942	239,644 43,283,127
2.000	Total Nevertues and Other Financing Sources	34,047,339	33,031,000	40,209,030	7.076	42,204,919	42,230,003	42,000,094	42,903,942	43,203,127
2.040	Expenditures	40.004.040	20 270 720	04 000 740	4.40/	22.000.400	02 200 647	24 200 220	05 202 405	20, 200, 005
3.010 3.020	Personnel Services Employees' Retirement/Insurance Benefits	19,261,918 8,306,557	20,279,720 8,902,520	21,006,719 8,827,632	4.4% 3.2%	22,096,168 8,889,031	23,300,647 9,458,938	24,290,829 10,023,245	25,302,495 10,616,466	26,299,885 11,224,091
3.030	Purchased Services	6,212,288	6,692,000	6,329,526	1.2%	6,836,360	7,268,965	7,463,340	7,763,814	7,972,604
3.040 3.050	Supplies and Materials Capital Outlay	1,580,401 1,206,861	1,641,646 691,582	1,639,066 671,987	1.9% -22.8%	1,287,146 370,036	1,516,123 445,036	1,543,753 445,036	1,572,034 445,036	1,600,983 445,036
3.060	Intergovernmental	1,200,001	091,302	071,907	0.0%	0 0	445,030	445,030	445,036	0
4.040	Debt Service:	_	0	0	0.0%	0	0	^	0	_
4.010 4.020	Principal-All (Historical Only) Principal-Notes	0	0	0	0.0% 0.0%	0	0	0	0	0
4.030	Principal-State Loans	0	0	0	0.0%	0	0	0	0	0
4.040 4.050	Principal-State Advancements Principal-HB 264 Loans	0	0	0	0.0%	0	0	0	0	0
4.055	Principal-Other	0	0	0	0.0%	0	0	0	0	0
4.060	Interest and Fiscal Charges	0	0	545 703	0.0%	0	522.244	0	0	0
4.300 4.500	Other Objects Total Expenditures	524,177 37,092,202	550,836 38.758.304	515,793 38,990,723	-0.6% 2.5%	523,967 40.002,709	532,314 42,522,022	540,838 44,307,042	549,543 46,249,389	558,434 48,101,034
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5.010	Other Financing Uses Operating Transfers-Out	231,000	284,591	275,000	9.9%	250,000	250,000	250,000	250,000	250,000
5.020	Advances-Out	117,248	171,121	48,171	-13.0%	100,000	100,000	100,000	100,000	100,000
5.030	All Other Financing Uses	0	100	000.474	0.0%	0	0	0	0	0
5.040 5.050	Total Other Financing Uses Total Expenditures and Other Financing Uses	348,248 37,440,450	455,812 39,214,116	323,171 39,313,894	0.9% 2.5%	350,000 40,352,709	350,000 42,872,022	350,000 44,657,042	350,000 46,599,389	350,000 48,451,034
6.010	Excess of Revenues and Other Financing Sources	07,110,100	00,211,110	00,010,001	2.070	10,002,100	12,012,022	11,001,012	10,000,000	10,101,001
	over (under) Expenditures and Other Financing Uses									
		-2,593,091	-3,562,230	955,736	-44.7%	1,902,210	-581,933	-1,976,147	-3,615,447	-5,167,907
7.010	Cash Balance July 1 - Excluding Proposed									
	Renewal/Replacement and New Levies	25,473,305	22,880,214	19,317,984	-12.9%	20,273,720	22,175,930	21,593,997	19,617,850	16,002,403
7.020	Cash Balance June 30	22,880,214	19,317,984	20,273,720	-5.3%	22,175,930	21,593,997	19,617,850	16,002,403	10,834,496
7.020	Cash Balance June 30	22,000,214	19,517,504	20,213,120	-0.076	22,173,930	21,090,991	19,017,030	10,002,403	10,034,490
8.010	Estimated Encumbrances June 30	1,426,069	1,317,289	1,495,099	2.9%	1,495,099	1,495,099	1,495,099	1,495,099	1,495,099
	Reservation of Fund Balance									
9.010	Textbooks and Instructional Materials	0	0	0	0.0%	0	0	0	0	0
9.020 9.030	Capital Improvements Budget Reserve	0	0	0	0.0%	0	0	0	0	0
9.030	Budget Reserve DPIA	0	0	0	0.0%	0	0	0	0	0
9.045	Fiscal Stabilization	0	0	0	0.0%	0	0	0	0	0
9.050 9.060	Debt Service Property Tax Advances	0 1,700,000	0	0	0.0%	0	0	0	0	0
9.060	Property Lax Advances Bus Purchases	1,700,000	0	0	0.0%	0	0	0	0	0
9.080	Subtotal	1,700,000	0	0	0.0%	0	0	0	0	0
10.010	Fund Balance June 30 for Certification of	10.754.445	10 000 005	10 770 004	0.000	20,000,004	20,000,000	10 400 754	14 507 004	0.220.207
10.010	Appropriations	19,754,145	18,000,695	18,778,621	-2.3%	20,680,831	20,098,898	18,122,751	14,507,304	9,339,397
	Revenue from Replacement/Renewal Levies									
11.010 11.020	Income Tax - Renewal Property Tax - Renewal or Replacement				0.0% 0.0%	0	0	0	0	0
										U
	Cumulative Balance of Replacement/Renewal Levies				0.0%	0	0	0	0	0
12.010	Fund Balance June 30 for Certification of Contracts, Salary Schedules and Other Obligations									
	Guidiy Goriedules and Guiel Obligations	19,754,145	18,000,695	18,778,621	-2.3%	20,680,831	20,098,898	18,122,751	14,507,304	9,339,397
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	Revenue from New Levies									
13.010	Income Tax - New				0.0%	0	0	0	0	0
13.020	Property Tax - New				0.0%	0	0	0	0	0
13.030	Cumulative Balance of New Levies	0	0		0.0%	0	0	0	0	0
		0	0							
14.010	Revenue from Future State Advancements				0.0%	0	0	0	0	0
15.010	Unreserved Fund Balance June 30	19,754,145	18,000,695	18,778,621	-2.3%	20,680,831	20,098,898	18,122,751	14,507,304	9,339,397
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10/29/2020 Bexley

### Bexley City School District – Franklin County Notes to the Five Year Forecast General Fund Only November 3, 2020

#### **Introduction to the Five Year Forecast**

For fiscal year 2021 (July 1, 2020 – June 30, 2021) school districts in Ohio are required to file a five (5) year financial forecast by November 30, 2020, and May 31, 2021. The five-year forecast includes three years of actual and five years of projected general fund revenues and expenditures. HB166, the new state biennium budget provided new restricted state funding to school districts in Fiscal Years 20 and 21 specifically for Student Wellness and Success but regular foundation funding was reduced May 6, 2020 for all school districts in FY20 and FY21 The Student Wellness and Success Fund revenues are restricted and are required to be accounted for in a Special Revenue Fund (Fund 467) and are NOT included in this forecast.

Fiscal year 2021 (July 1, 2020-June 30, 2021) is the first year of the five-year forecast and is considered the baseline year. Our forecast is being updated to reflect the most current economic data available to us for the November 2020 filing.

#### **Economic Outlook**

It is prudent in long range forecasting to consider the economic climate that our long-range projection of revenues and expenses are made. State and local resources are under stress as the economy recovers from the COVID-19 Global Pandemic. We have reviewed historical data from the Great Recession of 2008, but there is no recent historic data or similar economic situation to compare to what the district is facing now. The pandemic's economic impact makes it challenging to project where our finances will be through fiscal year 2025. Data and assumptions noted in this forecast are based on the best and most reliable data available to us as of the date of this forecast.

The state of Ohio provides roughly 50% of all school district funding so the state's financial health is a stabilizing factor for school district funding. The state of Ohio ended FY20 \$1.1 billion or 4.6% under estimated tax revenues and \$866 million below actual FY19 tax revenues. Note that \$441.5 million of this shortfall was due to the April 15, 2020 state tax filing deadline moved to July 15, 2020. Total state program expenditures ended FY20 \$865.1 million under estimated expenses. The state ended in essentially an even position in FY20 and has maintained the \$2.7 billion in the Budget Stabilization Fund. Through August 2020 the state of Ohio bottom-line is \$389 million better than estimated. Ohio's economy is recovering along with improving employment.

Due to closures from the COVID-19 pandemic unemployment rates statewide rose rapidly from 4.7% in February to 17.4% in April. Rates have improved to 8.8% in August and are trending lower according to the Ohio Office of Budget and Management. As unemployment rates drop this positively impacts state and local revenues for districts. These indicators suggest the state of Ohio's overall economy is rebounding and should be able to maintain stable funding through the foundation program through the forecast period.

#### **Forecast Risks and Uncertainty**

A five-year financial forecast typically has inherent risks and uncertainties. This is due to normal economic uncertainties and to state legislative changes that will occur in the spring of 2021 and 2023 due to deliberation of the next two (2) state biennium budgets for FY22-23 and FY24-25 which affect this five-year forecast. We have estimated revenues and expenses based on the best data available to us and the laws in effect at this time. The items below give a short description of the current issues and how they may affect our forecast long term:

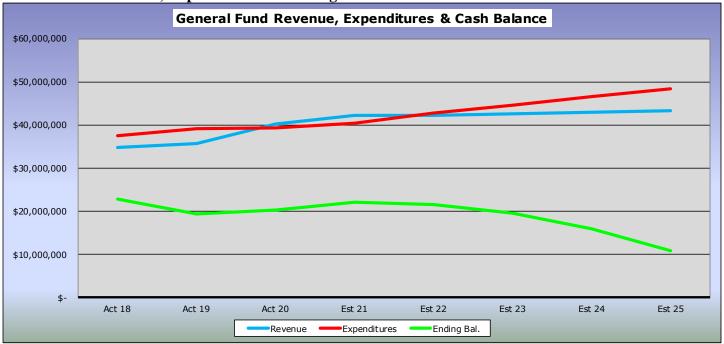
1. Property tax collections are the largest single revenue source for the school system. The housing market

in our district is strong. We project continued growth in appraised values every three (3) years with continued modest increases in local taxes. Total local revenues which are predominately local property taxes equate to 63% of the district's resources.

- 2. Income tax is the district's second largest revenue source. With the present economy we are projecting lower revenues than in the past and will not know until later in 2021 as to how long these decreases will last. We will monitor the income tax revenue very closely for any positive or negative changes that may occur.
- 3. The State Budget represents 17.4% of district revenues and is an area of risk to revenue. The future risk comes in FY22 and beyond if the state economy stalls or worsens and the funding formula in future state budgets reduce funding to our district. There are two future State Biennium Budgets covering the period from FY22-23 and FY24-25 in this forecast. Future uncertainty in both the state foundation funding formula and the state's economy makes this area an elevated risk to district funding long range through FY25. We have projected our state funding to be in line with the FY21 funding level through FY25 which we feel is conservative and should be close to whatever the state approves for the FY22-23 biennium budget. We will adjust the forecast in future years as we have data to help guide this decision.
- 4. HB166 continues the many provisions contained in prior state biennium budgets that will continue to draw funds away from our district through continuing school choice programs such as College Credit Plus, Community Schools and increases in per pupil scholarship amounts deducted from our state aid in the 2019-21 school years, even though the basic aid funding for our students was not increased to our district for this biennium budget. College Credit Plus costs continue to increase as this program becomes more understood. We will continue to keep a close watch on the EdChoice Voucher legislation. At this time the district does not have any buildings that are eligible for these vouchers. These are examples of new choice programs that increase with each biennium budget cost the district money. Expansion or creation of programs such as these exposes the district to new expenditures that are not currently in the forecast. We are monitoring any new threats to our state aid and increased costs very closely.
- 5. The enrollment for the district has increased over the past ten years at a steady rate and is expected to increase during the forecast years based on the district's report for Ohio Facilities Construction Commission from Future Think. However, the district has seen a decrease in enrollment in FY21 due to students attending Community Schools and home schooling caused by the COVID-19 pandemic. We believe that the growth will need to be monitored for staffing growth and building needs in order to know the effect of the increased enrollment.
- 6. The needs for students are changing due to social emotional well-being as a result of COVID-19 and the total new environment of the world. We are seeing this as a district in increased special education evaluation requests.
- 7. Labor relations in our district have been amicable with all parties working for the best interest of students and realizing the resource challenges we face. We believe that as we move forward our positive working relationship will continue and will only grow stronger.

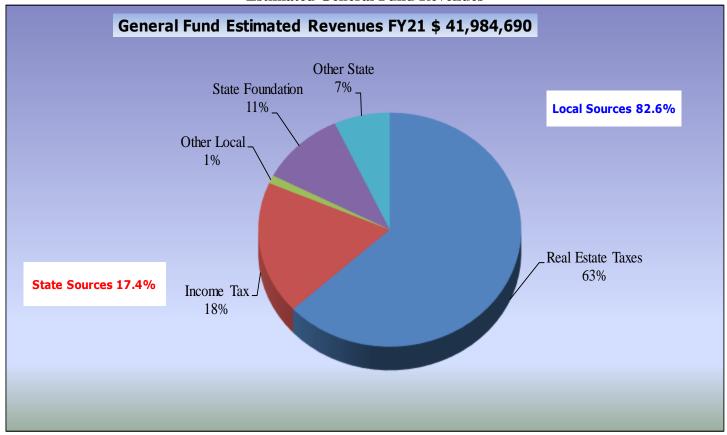
The major categories of revenue and expenditures on the forecast are noted below in the headings to make it easier to reference the assumptions made for the forecast item. It should be of assistance to the reader in understanding the overall financial forecast for our district, to review the assumptions noted below. If you would like further information please feel free to contact Mr. Kyle Smith, Treasurer/CFO of Bexley City School District at (614) 231-7611.

General Fund Revenue, Expenditure and Ending Cash Balance Actual FY18-20 and Estimated FY21-25



## **REVENUE ASSUMPTIONS**

#### **Estimated General Fund Revenues**



#### **Real Estate Value Assumptions – Line # 1.010**

Property values are established each year by the County Auditor based on new construction, demolitions,

BOR/BTA activity and complete reappraisal or updated values. Franklin County experienced the reappraisal for taxable values in 2017 for the collection in 2018. The reappraisal for Class I Residential/Agricultural values increased by 11.87% or \$56,306,450 and Class II Commercial/Industrial values increased by 17.4% or \$3,342,320 in 2017 for collection in 2018. The large increase in Class II was due to the sale of the Trinity Lutheran Seminary, assessed valuation of \$2,849,390, to Capital University which had been tax exempt but lost the exempt status with the sale of the property. The exemption for that property has been since granted and the Class II values have been decreased for the exemption in 2019 collect in 2020. As values increase, the millage rates will decrease per HB920 which allows for no real increase in tax dollars except what is received on the 5.7 mills of inside millage. The triennial update for valuation will be in 2020 for collection in 2021, the district is estimating increases in reappraisals for Class I of 15% and Class II of 10%.

#### ESTIMATED ASSESSED VALUE (AV) BY COLLECTION YEARS

	Estimated	Estimated	Estimated	Estimated	Estimated
	TAX YEAR2020	TAX YEAR2021	TAX YEAR2022	TAX YEAR2023	TAX YEAR2024
Classification	COLLECT 2021	COLLECT 2022	COLLECT 2023	COLLECT 2024	COLLECT 2025
Res./Ag.	\$616,771,961	\$617,521,961	\$618,271,961	\$649,935,559	\$650,685,559
Comm./Ind.	\$23,333,716	\$23,628,716	\$23,923,716	\$24,697,190	\$24,992,190
Public Utility Personal Property (PUPP)	\$6,958,210	\$7,108,210	\$7,258,210	\$7,408,210	\$7,558,210
Tangible Personal Property (TPP)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
Total Assessed Value	<u>\$647,063,887</u>	<u>\$648,258,887</u>	<u>\$649,453,887</u>	<u>\$682,040,959</u>	<u>\$683,235,959</u>

Property tax levies are estimated to be collected at 98% of the annual amount. The district is basing the collection percentage on the collection in 2020 of 53.04% in February and 46.96% in August; this is more in line with collection rates prior to the changes in federal tax laws for 2018. Public utility tax settlements (PUPP) are estimated to be received 50% in February and 50% in August. The phase out of TPP taxes began in FY06 with HB66 that was adopted in June 2005. The passage in November 2019 of the 9 mill levy increased property tax collection beginning in FY20 for one-half of first year of collections and a full year collection in FY21.

#### **ESTIMATED REAL ESTATE TAX (Line #1.010)**

<b>Category</b>	FY21	FY22	FY23	<b>FY24</b>	FY25
General Property Taxes	<u>\$26,502,920</u>	<u>\$26,776,694</u>	<u>\$26,852,940</u>	<u>\$27.011.564</u>	<u>\$27,157,752</u>

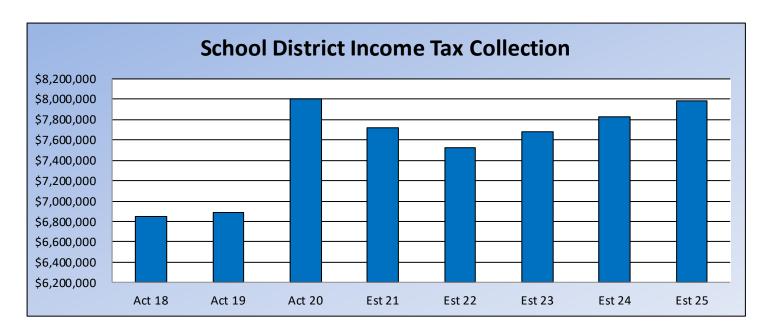
#### School District Income Tax Collections – Line #1.030

The district has a .75% continuous income tax levy that was approved in 2004. School District Income tax will be impacted by the COVID-19 Recession due to record levels of high unemployment and from the tax due date being changed from April 15<sup>th</sup> to July15<sup>th</sup> for 2019 taxes.

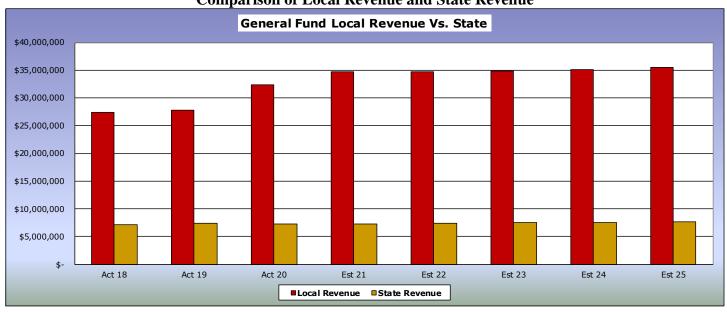
FY21 is being projected with a decrease by 3.5% at this time. We are projecting FY22 to be decreased by 2.5% reflecting a slow return of employment and then growth in FY23 through FY25 of 2%; we will continue to monitor these amounts until we receive additional information.

<u>Category</u>	FY21	FY22	FY23	FY24	FY25
SDIT Collection	\$7,999,782	\$7,719,790	\$7,526,795	\$7,677,331	\$7,830,878
Adjustments	-\$279,992	-\$192,995	\$150,536	\$153,547	\$156,618
Total to Line #1.030	<u>\$7,719,790</u>	<u>\$7,526,795</u>	<u>\$7,677,331</u>	<u>\$7,830,878</u>	<u>\$7,987,496</u>

The chart below explains the changes as described above as to the payment cycles for the income tax.







#### State Foundation Revenue Estimates: Lines #1.035, #1.040 and #1.045

The amounts estimated for state funding are based on HB166 and HB164 following the May 6, 2020 foundation cuts. Initially state aid funding for all 610 traditional school districts and 49 Joint Vocational and Career Centers was frozen for FY20 & FY21 at the FY19 funding level. The State Foundation Funding Formula used since FY14 was dropped in FY20 after six (6) years. HB305 is currently being considered by the legislature and may produce a successor funding formula for the FY22-23 biennium budget but there is nothing to base future projections on. For this reason we have projected state aid in FY22 at the same level as FY21 and then FY23-FY25 at level as FY19.

In FY20 the Governor ordered a reduction of state foundation funding by \$300.5 million to be reduced from districts bi-monthly payments by the end of June 2020. The reductions were made using an equalized per-pupil approach which resulted in districts with less local capacity to raise revenue to receive smaller percentage decreases. The state-share index that was last calculated in FY19 was used to apportion the FY20 ordered reduction to traditional public-school districts. HB164 reimbursed approximately 70 districts that had originally

had more than 6% deducted from the state funding reduction in FY20. At this time the state funding for FY21 is being reduced \$411,948 from the FY19 amount, which is the same cut received in FY20.

**Enrollment Growth Supplement:** This funding element that was also introduced by Am. Sub. HB 166 for implementation in FY20 is aimed at providing additional funding to school districts that have increased enrollment over the past 3 years. The district will receive this funding in FY20 of \$132,673 and \$196,870 in FY21.

#### **Supplemental Funding for Student Wellness and Success (Restricted Fund 467):**

Nearly all of the new funding for K-12 public education in the FY20-21 Executive Budget is provided through a formula allocating \$250 million in FY20 and \$358 million in FY21 based upon each district's percentage of students in households at or below 185% of the Federal Poverty Level (FPL) and the total number of students enrolled in each district. In FY20 proposed funding ranges from \$20 per student to \$250 per student and in FY21 funding ranges from \$25 per student to \$300 per student. Our district is to receive \$104,882 in FY21. Money will be received twice each year in October and February. These dollars are to be deposited in a Special Revenue Fund 467 and are restricted to expenses that follow a plan developed in coordination with one of the approved community partner organizations approved in HB166.

At this time our district is planning on adding new initiatives to service student needs per our plan as identified in 3317.26 (B) which will be funded in the new Fund 467.

<u>Casino Revenue:</u> The district receives two payments annually that are based on the state enrollment and revenue from the casinos. These two payments, one in August and one in January, are then added together to obtain the annual average of the payments for future years. The average payment for all districts in FY19 was \$52.57 and increased to \$55.06 for FY20 per student. Due to the COVID-19 closing the casinos in 2020 we are reducing the amount of funding in FY21 by 40% then increasing the amount in FY22 by 25%, FY23 by 32% and 1% in FY24 as we go through the next few years we will adjust as the funding information is available.

#### A) Unrestricted State Foundation Revenue - Line #1.035

<u>Category</u>	FY21	FY22	FY23	FY24	FY25
Basic Aid-Unrestricted	\$3,946,166	\$3,949,340	\$4,110,039	\$4,110,039	\$4,110,039
Additional Aid Items	\$350,137	\$350,137	\$350,137	\$350,137	\$350,137
Basic Aid-Unrestricted Subtotal	\$4,296,303	\$4,299,477	\$4,460,176	\$4,460,176	\$4,460,176
Ohio Casino Commission ODT	\$80,644	\$100,805	\$133,062	\$134,393	\$135,736
Total Unrestricted State Aid Line # 1.035	\$4,376,947	\$4,400,282	\$4,593,238	\$4,594,569	\$4,595,912

#### B) Restricted State Revenues – Line #1.040

HB64 continues to fund two restricted sources of revenues to school district which are Economic Disadvantaged Funding and Career Technical Education funding. We have incorporated this amount into the restricted aid amount in Line #1.04 throughout the forecast.

<u>Category</u>	FY21	FY22	FY23	FY24	FY25
Economically Disadvantaged Aid	\$2,577	\$2,577	\$2,577	\$2,577	\$2,577
Career Tech - Restricted	\$20,488	\$20,488	\$20,488	\$20,488	\$20,488
Total Restricted State Revenues Line #1.040	\$23,065	\$23,065	\$23,065	\$23,065	\$23,065

#### C) Restricted Federal Grants in Aid – line #1.045

No federal unrestricted grants are projected FY21-25.

<b>Summary of State Foundation Revenues</b>	FY21	FY22	FY23	FY24	FY25
Unrestricted Line # 1.035	\$4,376,947	\$4,400,282	\$4,593,238	\$4,594,569	\$4,595,912
Restricted Line # 1.040	\$23,065	\$23,065	\$23,065	\$23,065	\$23,065
Total State Foundation Revenue	\$4,400,012	\$4,423,347	\$4,616,303	\$4,617,634	\$4,618,977

# State Taxes Reimbursement/Property Tax Allocation a) Rollback and Homestead Reimbursement

Rollback funds are reimbursements paid to the district from the State of Ohio for tax credits given owner occupied residences equaling 12.5% of the gross property taxes charged residential taxpayers on tax levies passed prior to September 29, 2013. HB59 eliminated the 10% and 2.5% rollback on new levies approved after September 29, 2013, which is the effective date of HB59. HB66 the FY06-07 budget bill previously eliminated 10% rollback on Class II (commercial and industrial) property.

Homestead Exemptions are also credits paid to the district from the State of Ohio for qualified elderly and disabled. In 2007 HB119 expanded the Homestead Exemption for all seniors over age 65 years of age or older or who are disabled regardless of income. Effective September 29, 2013 HB59 changed the requirement for Homestead Exemptions. Individual taxpayers who do not currently have their Homestead Exemption approved or those who do not get a new application approved for tax year 2013, and who become eligible thereafter, will only receive a Homestead Exemption if they meet the income qualifications. Taxpayers who currently have their Homestead Exemption as of September 29, 2013 will not lose it going forward and will not have to meet the new income qualification. This will reduce homestead reimbursements to the district and, as with the rollback reimbursements above, increase the taxes collected locally on taxpayers.

#### b) Tangible Personal Property Reimbursements – Fixed Rate/Fixed Sum

The district no longer receives fixed rate or fixed sum TPP reimbursements.

#### **Summary of State Tax Reimbursement – Line #1.050**

<u>Category</u>	FY21	FY22	FY23	FY24	FY25
a) Rollback and Homestead	\$2,889,764	\$2,938,141	\$2,942,716	\$2,958,792	\$2,974,773
Total Tax Reimb./Prop. Tax Allocations #1.050	\$2,889,764	\$2,938,141	\$2,942,716	\$2,958,792	\$2,974,773

#### Other Local Revenues – Line #1.060

Interest income will increase and decrease as the cash position of the General Fund fluctuates over the forecast period. The district's balances available for investment vary month to month due to cash flow needs. As the district balances decrease we have decreased the amount of interest each year of the forecast. Due to the Federal Reserve lowering the interest rates to booster the economy from COVID-19 we are estimating that interest will be decreased by 65% in FY21 and another 25% in FY22. Security of the public funds collected by the district is the top priority of the treasurer's office.

The district has entered into an agreement with another district for special education services that increased the tuition revenue for FY19-FY21 by \$30,000 each year to \$144,038 per year and then reduced to \$114,038 per year for remainder of the forecast. Other income and rentals has a 1% increase for FY21-FY25.

<u>Category</u>	FY21	FY22	FY23	FY24	FY25
Tuition	\$109,834	\$79,834	\$79,834	\$79,834	\$79,834
Interest	\$232,153	\$174,115	\$139,292	\$111,433	\$89,147
Other Income and rentals	\$130,217	\$131,519	\$132,835	\$134,163	\$135,505
Total Line # 1.060	\$472,204	\$385,468	\$351,960	\$325,430	\$304,485

#### Short-Term Borrowing – Lines #2.010 & Line #2.020

No future short term borrowing from any sources is planned, and therefore not included in this forecast at this time.

#### Transfers In / Return of Advances – Line #2.040 & Line #2.050

These are non-operating revenues which are the repayment of short term loans to other funds during the previous fiscal year and reimbursements for expenses incurred in the previous fiscal year. All advances during the current year are planned to be returned in the succeeding fiscal year which is being shown in FY21-FY25.

<u>Category</u>	FY21	FY22	FY23	FY24	FY25
Transfers In - Line 2.040	\$100,000	\$100,000	\$100,000	\$100,000	\$100,000
Advance Returns - Line 2.050	\$48,171	\$100,000	\$100,000	\$100,000	\$100,000
Total Transfer & Advances In	\$148,171	\$200,000	\$200,000	\$200,000	\$200,000

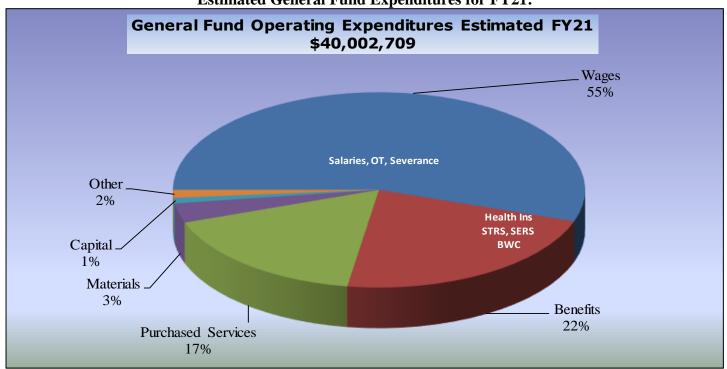
#### All Other Financial Sources – Line #2.060

Refund of Prior year expenses which are for refunds that the district has received, and a similar amount is anticipated each year. The district received a BWC refund in FY21 of \$82,414 and does not expect to receive any future refunds.

Category	FY21	FY22	FY23	FY24	FY25
Refund of prior years expenditures	\$122,058	\$39,644	\$39,644	\$39,644	\$39,644

#### **EXPENDITURE ASSUMPTIONS**

**Estimated General Fund Expenditures for FY21:** 



#### **Wages – Line #3.010**

The district has negotiated agreements for the three years of FY19, FY20 and FY21 and has included a 3% base wage rate for each of those years. For forecasting purposes only, we are including a 2.0% base increase in FY22-FY25. An annual increase of 2.1% for steps is included for FY21- FY25.

Staffing is reviewed annually to review additional positions for all areas of the district. The changes that we are expecting throughout the forecast will be as follows: in FY21 are middle school assistant principal and director of curriculum and gifted, 1 certified staff and .5 classified position; in FY22 additional 5 teachers and .5 classified positions, in FY23 and FY24 are 2 teachers and in FY25 1 teacher.

Supplemental salaries are being increased to the amount paid in FY19 plus a 3% increase since there was a decrease last year due to the COVID-19 payments at the end of the school year.

The district is contracting with the ESC for the services for the Interim Superintendent which is not coded as salary but will be paid from purchase services and the same coding is true for the outsourcing of bus drivers which will decrease the salary amount by \$312,000. We have increased salaries in FY22 for when the district will hire the next superintendent. In FY21 we have decreased overtime and other expenses by \$61,000 for amounts that will no longer be paid as salaries from the outsourcing of transportation.

<u>Category</u>	FY21	FY22	FY23	FY24	FY25
Base Wages	\$19,951,235	\$21,013,399	\$22,200,563	\$23,171,043	\$24,162,614
Base Increase	\$598,537	\$399,025	\$420,268	\$444,011	\$463,421
Steps	\$441,141	\$464,020	\$489,314	\$510,107	\$531,352
Growth	\$454,232	\$630,544	\$323,603	\$290,738	\$243,002
Unfunded Recapture	\$75,000	\$0	\$0	\$0	\$0
Severance	\$117,000	\$115,000	\$115,000	\$115,000	\$115,000
Supplemental	\$821,044	\$837,465	\$854,214	\$871,298	\$888,724
Substitutes, Overtime and Other	\$144,725	\$147,619	\$150,572	\$153,583	\$156,655
Staff Reductions	-\$506,746	-\$306,425	-\$262,705	-\$253,285	-\$260,883
Total Wages Line 3.010	<u>\$22,096,168</u>	<u>\$23,300,647</u>	<u>\$24,290,829</u>	<u>\$25,302,495</u>	<u>\$26,299,885</u>

#### Fringe Benefits Estimates Line 3.02

This area of the forecast captures all costs associated with benefits and retirement, which all except health insurance are directly related to the wages paid.

#### A) STRS/SERS

The district pays 14% of each dollar paid in wages to either the State Teachers Retirement System or the School Employees Retirement System as required by Ohio law. The district is required to pay SERS Surcharge which is an additional employer charge based on the salaries of lower-paid members. It is exclusively used to fund health care.

#### B) Insurance

The estimated increases for medical and dental insurance are 2.5% increase in FY21, a 5.8% in FY22, a 6.9% increase in FY23 and a 7% increase in FY24 and FY25. The above increases include adjustments for inflation and are based on our current employee census and claims data.

Through negotiations with the certified and classified unions, the district will have a new insurance plan on January 1, 2019. The plan will be a High Deductible Health Plan with a Health Savings Account and is a much more consumer driven plan than what the district had previously. The district is making generous contributions

towards the employees' Health Savings Account for the first three years; therefore, the savings are not fully realized until 2021. Not considering the cost of these contributions, the plan's savings is 12% on premium.

The Further Consolidated Appropriations Act of 2020, included a full repeal of three taxes originally imposed by the Affordable Care Act (ACA): the 40% Excise Tax on employer-sponsored coverage (a.k.a. "Cadillac Tax"), the Health Insurance Industry Fee (a.k.a. the Health Insurer Tax), and the Medical Device Tax.

#### C) **Workers Compensation & Unemployment Compensation**

Workers Compensation is expected to remain at about .6% of wages based on experience over prior years. Unemployment Compensation has been negligible and is anticipated to remain as such as we plan our staffing needs carefully.

#### D) Medicare

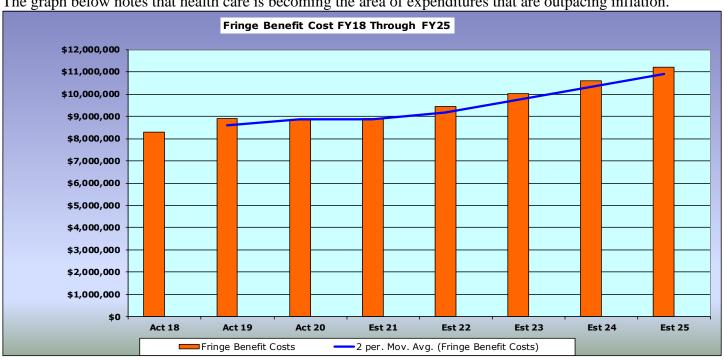
Medicare will continue to increase at the same rate of increase of wages. Contributions are 1.45% for all new employees to the district on or after April 1, 1986.

Summary of Fringe Benefits – Line #3.020

<u>Category</u>	FY21	FY22	FY23	FY24	FY25
A) STRS/SERS	\$3,256,334	\$3,435,457	\$3,585,540	\$3,736,457	\$3,885,578
B) Insurance's	\$5,164,418	\$5,541,743	\$5,938,739	\$6,363,440	\$6,804,589
C) Workers Comp/Unemployment	\$82,079	\$78,072	\$80,943	\$83,877	\$86,770
D) Medicare	\$320,394	\$337,860	\$352,217	\$366,886	\$381,349
Other/Tuition	\$65,806	\$65,806	\$65,806	\$65,806	\$65,806
Total Line 3.020	\$8,889,031	\$9,458,938	\$10,023,245	\$10,616,466	\$11,224,091

#### Fringe Benefits Actual Fiscal Year 2018 through Fiscal Year 2020 and Estimated Fiscal Year 2021 through Fiscal Year 2025

The graph below notes that health care is becoming the area of expenditures that are outpacing inflation.



#### **Purchased Services – Line #3.030**

One of the largest expenses in this area is contracted payments for substitute teachers, educational aides and special education aides that are employees of the Educational Service Center of Central Ohio's Council (ESC) of Governments.

Educational Choice programs such as Community Schools, College Credit Plus, STEM and Scholarships are a significant portion of the purchased service line. Community School deductions have increased substantially in FY21. We are using the October #2 payment for Open Enrollment and Community School deductions. We currently do not have any schools considered underperforming and eligible for Ed Choice Vouchers but we are watching potential legislative amendments to the current law that may affect our district negatively.

FY21 the district is expected to enter a 1:1 computer lease for \$250K per year. The FY21 lease payment was paid with CARES Act and donations from the Bexley Education Foundation. The district will be paying the lease beginning with FY22 for the remainder of the forecast. There are significant challenges in delivering instruction when families share technology at home and by ensuring each student has the same device, we feel confident that we can appropriately support each students learning.

The district has decreased Professional Support services by \$217,750 for staffing that was added to salaries and benefits and has increased the amount that will be paid to the ESC for the Interim Superintendent for FY21 only.

The district has increased Building Maintenance and Transportation by \$350,000 for the outsourcing of busing and has decrease for budget reductions of \$209,000.

We have assumed the utilities to increase 3% in FY21-FY25 with an increase in FY21 of \$20,000 for added costs that were deducted in the previous year for COVID-19 shutting of the buildings. The other areas within this line are based on 2% to 3% for inflation.

<u>Category</u>	FY21	FY22	FY23	FY24	FY25
Base Services	\$359,486	\$370,271	\$381,379	\$392,820	\$404,605
Instructional Support	\$1,198,178	\$1,234,123	\$1,271,147	\$1,309,281	\$1,348,559
Professional Support	\$2,043,423	\$1,874,291	\$1,911,777	\$1,950,013	\$1,989,013
Building Maintenance & Transportation	\$1,320,838	\$1,806,255	\$1,842,380	\$1,979,228	\$2,018,813
Other Tuition	\$550,796	\$578,336	\$607,253	\$637,616	\$669,497
Open Enrollment	\$22,865	\$24,008	\$25,208	\$26,468	\$27,791
Community School Deductions	\$231,684	\$231,684	\$231,684	\$231,684	\$231,684
College Credit Plus, STEM & Scholarships	\$381,673	\$400,757	\$420,795	\$441,835	\$463,927
Utilities	<u>\$727,417</u>	\$749,240	<u>\$771,717</u>	<u>\$794,869</u>	<u>\$818,715</u>
Total Line 3.030	<u>\$6,836,360</u>	<u>\$7,268,965</u>	<u>\$7,463,340</u>	<u>\$7,763,814</u>	<u>\$7,972,604</u>

#### **Supplies and Materials – Line #3.040**

This category of expenses is characterized by textbooks, copy paper, maintenance supplies and fuel. In FY21 the district will decrease the supplies and building/transportation supplies by 90% of FY20 with an additional \$204,000 budget reduction and 95% of FY20 for textbooks. An inflation rate of 3% is being estimated for textbooks and building/transportation supplies and a 1% increase for all other supplies in FY22-FY25.

<u>Category</u>	FY21	FY22	FY23	FY24	FY25
Supplies	\$681,830	\$892,648	\$901,574	\$910,590	\$919,696
Textbook Upgrade- Electronic or Textbook	\$303,734	\$312,846	\$322,231	\$331,898	\$341,855
Building and Transportation	\$301,582	<u>\$310,629</u>	<u>\$319,948</u>	\$329,546	<u>\$339,432</u>
Total Line 3.040	<u>\$1,287,146</u>	<u>\$1,516,123</u>	<u>\$1,543,753</u>	<u>\$1,572,034</u>	<u>\$1,600,983</u>

#### **Equipment – Line #3.050**

The district is making budget reduction in FY21 of \$296,000 and then increasing the amount by \$150,000 in FY22 with no increases in FY23-FY25 for Capital Outlay. The district reduced the bus purchase from \$110,000 to the amount of a bus less the amount that the district will receive from the state bus purchase grant, this may be paid from Permanent Improvement to be determined later in the year.

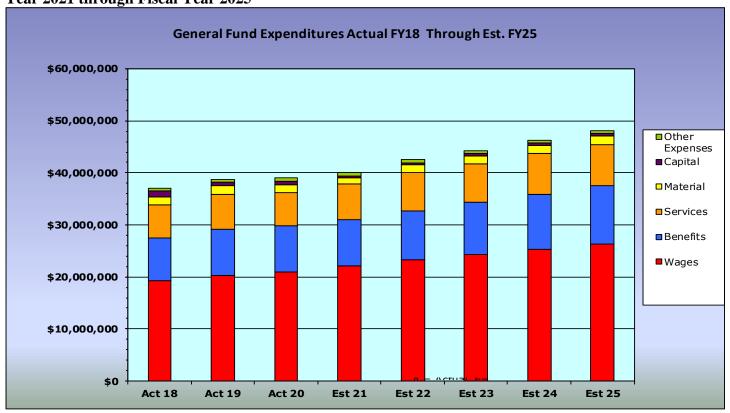
<u>Category</u>	FY21	FY22	FY23	FY24	FY25
Capital Outlay	\$295,036	\$445,036	\$445,036	\$445,036	\$445,036
Replacement Bus Purchases	<u>75,000</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total Line 3.050	<u>\$370,036</u>	<u>\$445,036</u>	<u>\$445,036</u>	<u>\$445,036</u>	<u>\$445,036</u>

#### Other Expenses – Line #4.300

The category of Other Expenses consists primarily of the County ESC deductions for specialized services provided to the District and Auditor & Treasurer (A&T) fees. Auditor and Treasurer Fees will increase sharply anytime a new operating levy is collected. Also new construction will cause A&T fees to increase as more dollars are collected. Currently, we are estimating annual increase for A&T of 1% for this forecast. We are estimating an annual increase of 3% for FY21-FY25 for other expenses.

<b>Category</b>	FY21	FY22	FY23	FY24	FY25
County Auditor & Treasurer Fees	\$368,594	\$372,280	\$376,003	\$379,763	\$383,561
Other expenses	\$155,373	\$160,034	\$164,835	\$169,780	\$174,873
Total Line 4.300	\$523,967	\$532,314	<u>\$540,838</u>	\$549,543	<u>\$558,434</u>

Total Expenditure Categories Actual Fiscal Year 2018 through Fiscal Year 2020 and Estimated Fiscal Year 2021 through Fiscal Year 2025



#### Transfers/Advances Out – Line #5.010 & Line #5.020

This account group covers fund-to-fund transfers and end of year short-term loans from the General Fund to other funds until they have received reimbursements to repay the General Fund. These amounts are limited in impact to the General Fund as the amounts are repaid as soon as dollars are received in the debtor fund. Annually, the district expects to transfer funds to food service to supplement those programs. The district anticipates advancing funds to other funds by \$100,000 each year and will evaluate the need to advance these funds annually.

<u>Category</u>	FY21	FY22	FY23	FY24	FY25
Operating Transfers Out Line #5.010	\$250,000	\$250,000	\$250,000	\$250,000	\$250,000
Advances Out Line #5.020	\$100,000	\$100,000	\$100,000	\$100,000	\$100,000
Total	\$350,000	\$350,000	\$350,000	\$350,000	\$350,000

#### **Encumbrances –Line#8.010**

These are outstanding purchase orders that have not been approved for payment as the goods were not received in the fiscal year in which they were ordered.

	FY21	FY22	FY23	FY24	FY25
Estimated Encumbrances	\$1,495,099	\$1,495,099	\$1,495,099	\$1,495,099	\$1,495,099

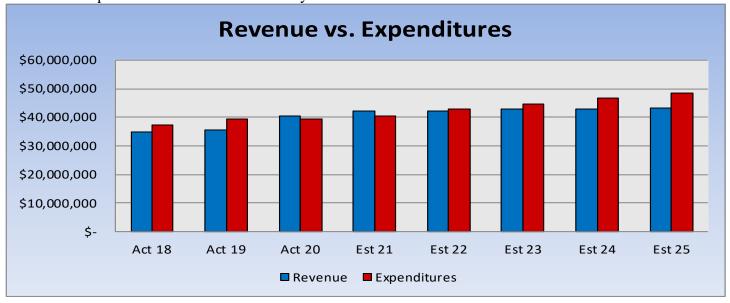
#### Ending Unencumbered Cash Balance "The Bottom-line" - Line#15.010

This amount must not go below \$-0- or the district General Fund will violate all Ohio Budgetary Laws. Any multi-year contract which is knowingly signed which results in a negative unencumbered cash balance is a

violation of Ohio Revised Code section 5705.412, punishable by personal liability of \$10,000, unless an alternative "412" certificate can be issued pursuant to House Bill 153 effective September 30, 2011.

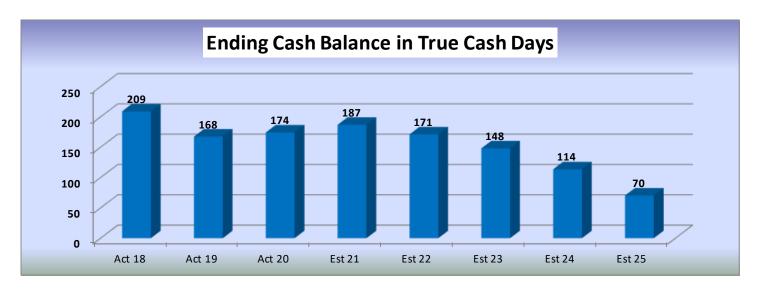
	FY21	FY22	FY23	FY24	FY25
Ending Unencumbered Cash Balance	\$20,680,831	\$20,098,898	\$18,122,751	\$14,507,304	\$9,339,397

The chart below shows that the district is deficit spending in FY22–FY25 of the forecast. By deficit spending a district will deplete the cash balance in future years.



### **True Cash Days**

The Government Financial Officers Association (GFOA) recommends, at a minimum, regardless of size, maintain unrestricted budgetary fund balance in their general fund of no less than two months of regular general fund operating revenues or regular general fund operating expenditures. Because of the volatility of income taxes, it would be wise for a district like ours to have a higher balance on hand. The district projects to have approximately 187 days true cash at the end of FY21. As the chart below shows, the ending cash balance will continue to decrease.



#### **Conclusion**

The Bexley City Schools are very appreciative of the support that they received with the passage of the 9 mill operating levy in November 2019. The levy will allow the programs within the district to continue at the current levels.

The district is fortunate to have received increase in state funding from HB49 (FY18 and FY19). Being that 17.4% is from state dollars of the funding for the district, the administration will be able to use these additional dollars for students of our district. The district is also fortunate that we will receive additional funding for the enrollment growth that we have been having over the past few years. However, we are disappointed that all other state funding is not increasing in HB166 for FY20 and FY21. Future state biennium budgets could affect us positively or negatively for FY22 through FY25, especially with the COVID-19 Recession reducing state revenues through FY20 and FY21.

In response to budget cuts from the state, the Board of Education approved \$1.3 million in expenditure reductions based on the May 18, 2020 forecast. That was reduced after the passage of HB164 which restored \$224,000. These reductions have been incorporated into this forecast for FY21 and have been restored, for the most part, into FY22 and beyond.

As you read through the notes and review the forecast, remember that the forecast is a best estimate based on the information that is known at the time that it is prepared.