#### **BEXLEY CITY SCHOOL DISTRICT-FRANKLIN COUNTY** SCHEDULE OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCES FOR THE FISCAL YEARS ENDED JUNE 30, 2019, 2020 and 2021 ACTUAL FORECASTED FISCAL YEARS ENDING JUNE 30, 2022 THROUGH JUNE 30, 2026



Forecast Provided By Bexley City School District Treasurer's Office Kyle F. Smith, Treasurer

November 9, 2021

Bexley City School District Franklin County Schedule of Revenues, Expenditures and Changes in Fund Balances For the Fiscal Years Ended June 30, 2019, 2020 and 2021 Actual; Forecasted Fiscal Years Ending June 30, 2022 Through 2026

			Actual					Forecasted	k	
		Fiscal Year 2019	Fiscal Year 2020	Fiscal Year 2021	Average Change	Fiscal Year 2022	Fiscal Year 2023	Fiscal Year 2024	Fiscal Year 2025	Fiscal Year 2026
		2019	2020	2021	Change	2022	2025	2024	2023	2020
1.010	Revenues Conoral Property Tax (Real Estate)	20,092,947	23,663,441	27,025,598	16.0%	27,070,421	27,097,168	27,248,961	27,385,231	27,449,56
1.010	General Property Tax (Real Estate) Public Utility Personal Property Tax	20,092,947	23,003,441	27,023,396	0.0%	27,070,421	27,097,108	27,240,901	27,303,231	27,449,50
1.030	Income Tax	6,885,311	7,999,781	8,486,087	11.1%	8,890,691	8,979,598	9,069,394	9,160,088	9,251,68
1.035	Unrestricted State Grants-in-Aid	4,616,729	4,380,427	4,678,283	0.8%	4,453,303	4,480,065	4,483,037	4,486,069	4,489,16
1.040 1.045	Restricted State Grants-in-Aid Restricted Federal Grants In Aid	16,751 0	23,066 0	16,782	5.2% 0.0%	16,782 0	16,782 0	16,782 0	16,782 0	16,78
1.045	Property Tax Allocation	2,817,191	2,846,437	2,895,883	1.4%	2,929,176	2,967,374	2,983,646	2,999,825	3,004,15
1.060	All Other Revenues	800,143	754,657	552,003	-16.3%	370,204	371,657	373,124	379,856	386,76
1.070	Total Revenues	35,229,072	39,667,809	43,654,636	11.3%	43,730,576	43,912,643	44,174,944	44,427,851	44,598,10
	Other Financing Sources									
2.010	Proceeds from Sale of Notes	0	0	0	0.0%	0	0	0	0	
2.020	State Emergency Loans and Advancements (Approved)	0	0	150.000	0.0% 33.7%	0	0	0	0	150,00
2.040 2.050	Operating Transfers-In Advances-In	89,591 117,248	150,000 171,121	150,000 48,171	-13.0%	150,000 176,932	150,000 100,000	150,000 100,000	150,000 100,000	100,00
2.060	All Other Financing Sources	215,975	280,700	452,161	45.5%	100,000	100,000	100,000	100,000	100,00
2.070	Total Other Financing Sources	422,814	601,821	650,332	25.2%	426,932	350,000	350,000	350,000	350,00
2.080	Total Revenues and Other Financing Sources	35,651,886	40,269,630	44,304,968	11.5%	44,157,508	44,262,643	44,524,944	44,777,851	44,948,10
	Expenditures									
	Personnel Services	20,279,720	21,006,719	21,796,576	3.7%	23,540,480	24,794,151	26,068,935	27,231,346	28,438,57
3.020 3.030	Employees' Retirement/Insurance Benefits Purchased Services	8,902,520 6,692,000	8,827,632 6,329,526	8,697,028 6,971,419	-1.2% 2.4%	9,610,751 6,749,116	10,208,694 6,927,295	11,120,796 7,460,788	11,787,900 7,656,775	12,490,64 7,858,58
3.030	Supplies and Materials	1,641,646	1,639,066	1,351,229		1,528,989	0,927,295 1,558,954	7,460,766 1,589,660	1,621,125	1,653,37
3.050	Capital Outlay	691,582	671,987	332,565		432,565	432,565	432,565	432,565	432,56
3.060	Intergovernmental	0	0	0	0.0%	0	0	0	0	
	Debt Service:				0.0%					
4.010	Principal-All (Historical Only)	0	0	0	0.0%	0	0	0	0	
4.020 4.030	Principal-Notes Principal-State Loans	0	0	0	0.0% 0.0%	0	0	0	0	
4.030	Principal-State Advancements	0	0	0	0.0%	0	0	0	0	
4.050	Principal-HB 264 Loans	0	Ő	Ő	0.0%	0	ő	ő	Ő	
4.055	Principal-Other	0	0	0	0.0%	0	0	0	0	
4.060	Interest and Fiscal Charges	0	0	0	0.0%	0	0	0	0	
4.300	Other Objects	550,836	515,793	580,598	3.1%	589,431	598,443	607,639	617,023	626,60
4.500	Total Expenditures	38,758,304	38,990,723	39,729,415	1.2%	42,451,333	44,520,102	47,280,383	49,346,733	51,500,33
	Other Financing Uses									
5.010	Operating Transfers-Out	284,591	275,000	350,000	12.0%	300,000	250,000	250,000	250,000	250,00
5.020 5.030	Advances-Out All Other Financing Uses	171,121 100	48,171 0	176,932	97.7% 0.0%	100,000 0	100,000 0	100,000 0	100,000	100,00
5.040	Total Other Financing Uses	455,812	323,171	526,932	17.0%	400,000	350,000	350,000	350,000	350,00
5.050	Total Expenditures and Other Financing Uses	39,214,116	39,313,894	40,256,347	1.3%	42,851,333	44,870,102	47,630,383	49,696,733	51,850,33
6.010	Excess of Revenues and Other Financing Sources									
	over (under) Expenditures and Other Financing Uses									
		-3,562,230	955,736	4,048,621	98.4%	1,306,176	-607,459	-3,105,439	-4,918,882	-6,902,22
7.010	Cash Balance July 1 - Excluding Proposed									
	Renewal/Replacement and New Levies	22,880,213	19,317,983	20,273,719	-5.3%	24,322,340	25,628,516	25,021,057	21,915,618	16,996,73
7.020	Cash Balance June 30	19,317,983	20,273,719	24,322,340	12.5%	25,628,516	25,021,057	21,915,618	16,996,736	10,094,50
0.040	E-through the second second second									
8.010	Estimated Encumbrances June 30	1,317,289	1,495,099	1,326,990	1.1%	1,326,990	1,326,990	1,326,990	1,326,990	1,326,99
、 9.010	Reservation of Fund Balance Textbooks and Instructional Materials	0	0	^	0.0%	0	0	0	0	
9.010	Capital Improvements	0	0	0	0.0%	0	0	0	0	
9.020	Budget Reserve	0	0	0	0.0%	0	0	0	0	
9.040	DPIA	0	Ő	0	0.0%	0	Ő	Ő	0 0	
9.045	Fiscal Stabilization	0	0	0	0.0%	0	0	0	0	
9.050	Debt Service	0	0	0	0.0%	0	0	0	0	
9.060	Property Tax Advances	0	0	0	0.0%	0	0	0	0	
9.070 9.080	Bus Purchases Subtotal	0	0	0	0.0% 0.0%	0	0	0	0	
9.000	Fund Balance June 30 for Certification of	0	0	0	0.0 %	0	0	0	0	
10.010	Appropriations	18,000,694	18,778,620	22,995,350	13.4%	24,301,526	23,694,067	20,588,628	15,669,746	8,767,51
	Revenue from Replacement/Renewal Levies									
11.010	Income Tax - Renewal				0.0%	0	0	0	0	
	Property Tax - Renewal or Replacement				0.0%	0	0	0	0	
11.020					1					
11.020 11.300	Cumulative Balance of Replacement/Renewal Levies				0.0%	0	0	0	0	
	Fund Balance June 30 for Certification of Contracts,				0.0%	0	0	0	0	
11.300		18,000,694	18,778,620	22,995,350	0.0%	00000000	0	0 20,588,628	0000000	8,767,51

Bexley City School District Franklin County Schedule of Revenues, Expenditures and Changes in Fund Balances For the Fiscal Years Ended June 30, 2019, 2020 and 2021 Actual; Forecasted Fiscal Years Ending June 30, 2022 Through 2026

	Actual			1 [	Forecasted				
	Fiscal Year 2019	Fiscal Year 2020	Fiscal Year 2021	Average Change	Fiscal Year 2022	Fiscal Year 2023	Fiscal Year 2024	Fiscal Year 2025	Fiscal Year 2026
Revenue from New Levies13.010Income Tax - New13.020Property Tax - New				0.0% 0.0%	0 0	0 0	0 0	0 0	0 0
13.030 Cumulative Balance of New Levies	0	0		0.0%	0	0	0	0	0
14.010 Revenue from Future State Advancements				0.0%	0	0	0	0	0
15.010 Unreserved Fund Balance June 30	18,000,694	18,778,620	22,995,350	13.4%	24,301,526	23,694,067	20,588,628	15,669,746	8,767,517

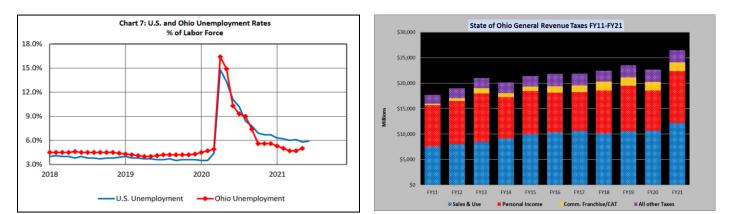
#### Bexley City School District – Franklin County Notes to the Five Year Forecast General Fund Only November 9, 2021

#### Introduction to the Five Year Forecast

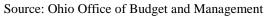
School districts are required to file a five (5) year financial forecast by November 30, 2021, and May 31, 2022 for fiscal year 2022 (July 1, 2021 to June 30, 2022). The five-year forecast includes three years of actual and five years of projected general fund revenues and expenditures. Fiscal year 2022 (July 1, 2021-June 30, 2022) is the first year of the five-year forecast and is considered the baseline year. Our forecast is being updated to reflect the most current economic data available to us for the November 2021 filing.

#### **Economic Outlook**

This five-year forecast is being filed during the ongoing global health and financial recovery from the COVID-19 Pandemic which began in early 2020, and continues due to several serious virus mutations such as the Delta, Alpha B.1.1.7; Beta B.1.351, and; Gamma P.1 strains. The effects of the pandemic continue to impact our state, country and our globalized economy. Our school district plays a vital role in the recovery in our community and we have maintained continuity of services to our students and staff. As noted in the graphs below, the State of Ohio's economy has steadily recovered over the past year thus the full restoration of the original school foundation funding cuts from May 2020 are being restored to school districts beginning July 1, 2021. While increased inflation impacting district costs are expected to continue over the next few years, the economy is also expected to continue to grow as the recovery from the pandemic continues.



Source: Ohio Office of Budget and Management



As a result, from the financial stresses that responding to the pandemic placed on school district budgets, all school districts are being aided by three (3) rounds of federal Elementary and Secondary Schools Emergency Relief Funds (ESSER) which began being disbursed in fiscal year 2020 and can be extended into fiscal year 2025 for ESSER III expenses. The ESSER funds and restored state budget cuts will assist our district in providing vital services to our students.

Data and assumptions noted in this forecast are based on the best and most reliable data available to us as of the date of this forecast.

#### Forecast Risks and Uncertainty:

A five-year financial forecast has risks and uncertainty not only due to economic uncertainties noted above but also due to state legislative changes that will occur in the spring of 2023 and 2025 due to deliberation of the next two (2) state biennium budgets for FY24-25 and FY26-27, both of which affect this five-year forecast. We have

estimated revenues and expenses based on the best data available to us and the laws in effect at this time. The items below give a short description of the current issues and how they may affect our forecast long term:

1. Property tax collections are the largest single revenue source for the school system. The housing market in our district is strong. We project continued growth in appraised values every three (3) years with continued modest increases in local taxes. Total local revenues which are predominately local property taxes equate to 62% of the district's resources.

2. Income tax is the district's second largest revenue source. The Covid-19 pandemic has made it very difficult to forecast what will happen with the collection of income tax. The past few payments that we received have been greater than in previous years making the forecasting of the income tax even more difficult from the decreases at the beginning of the pandemic. We will monitor the income tax revenue very closely for any positive or negative changes that may occur.

3. The State Budget represents 16.9% of district revenues and is an area of risk to revenue. The future risk comes in FY24 and beyond if the state economy stalls or worsens and the fair school funding plan is not funded in future state budgets or if an economic downturn results in a reduction in state aid. There are two future State Biennium Budgets covering the period from FY24-25 and FY26-27 in this forecast. Future uncertainty in both the state foundation funding formula and the state's economy makes this area an elevated risk to district funding long range through FY26. We have projected our state funding to be in line with the FY23 funding levels through FY26 which we feel is conservative and should be close to whatever the state approves for the FY24-FY27 biennium budgets. We will adjust the forecast in future years as we have data to help guide this decision.

4. HB110 will direct pay costs associated with open enrollment, community and STEM schools, and for all scholarships including EdChoice Scholarships to the educating school district. These costs will no longer be deducted from our state aid. However, there still are education option programs such as College Credit Plus which continue to be deducted from state aid which will increase costs to the district. Expansion or creation of programs that are not directly paid by the state of Ohio can exposes the district to new expenditures that are not currently in the forecast. We are monitoring closely any new threats to our state aid and increased costs as any new proposed laws are introduced in the legislature.

5. HB110, the current state budget, implements what has been referred to as the Fair School Funding Plan (FSFP) for FY22 and FY23. The actual release of the new Fair School Funding Plan formula has been delayed until December which is beyond the filing deadline of the forecast. We have projected FY22 and FY23 funding to be in line with the June 28, 2021 Legislative Service Commission estimates for our district. The FSFP has many significant changes to the way foundation revenues are calculated for school districts and how expenses are charged off. State foundation basic aid will be calculated on a base cost methodology with funding paid to the district where a student is enrolled to be educated. There will be no separate open enrollment revenue payments to school districts beginning in FY22. Also, the previously deducted expenses from a district's state foundation funding for open enrollment, community schools, STEM schools and scholarship recipients will no longer occur as the state will make direct payments to the district where the student is enrolled. The initial impact on the forecast will be noticed that the historic actual costs for FY19 through FY21 on the forecast will potentially reflect different trends on Lines 1.035, 1.04, 1.06 and 3.03 beginning in FY22. Longer term there may be some adjustments for FY22 and FY23 in state aid as the Ohio Department of Education resolves issues and possible unintended consequences as they create and implement the numerous changes to the complicated new formula. Our state aid projections have been based on the best information on the new HB110 formula as calculated by the Ohio Department of Education.

6. The enrollment for the district has increased over the past ten years at a steady rate and is expected to

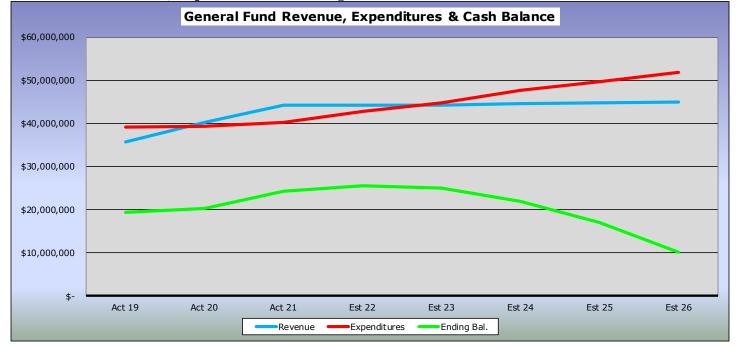
increase during the forecast years based on the district's report for Ohio Facilities Construction Commission from Future Think. However, the district has seen a decrease in enrollment in FY21 due to students attending Community Schools and home schooling caused by the COVID-19 pandemic. We believe that the growth will need to be monitored for staffing growth and building needs in order to know the effect of the increased enrollment.

7. The needs for students and staff are changing due to social emotional well-being as a result of COVID-19 and the

total new environment of the world. We are seeing this as a district in increased special education evaluation requests.

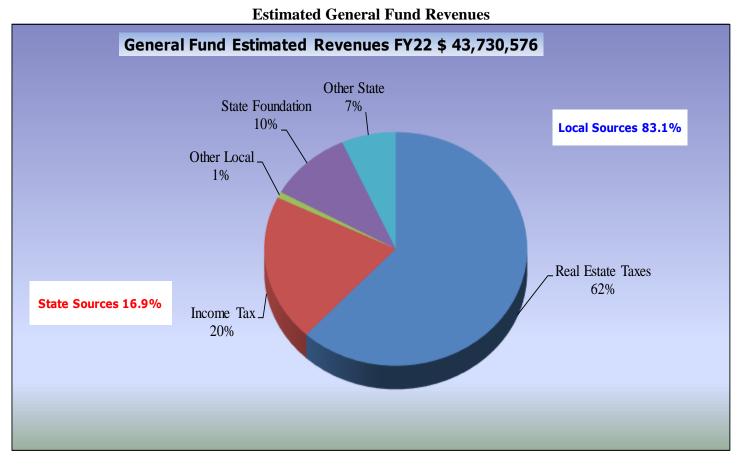
8. Labor relations in our district have been amicable with all parties working for the best interest of students and realizing the resource challenges we face. We believe that as we move forward our positive working relationship will continue and will only grow stronger.

The major categories of revenue and expenditures on the forecast are noted below in the headings to make it easier to reference the assumptions made for the forecast item. It should be of assistance to the reader in understanding the overall financial forecast for our district, to review the assumptions noted below. If you would like further information please feel free to contact Mr. Kyle Smith, Treasurer/CFO of Bexley City School District at (614) 231-7611.



General Fund Revenue, Expenditure and Ending Cash Balance Actual FY19-21 and Estimated FY22-26

### **REVENUE ASSUMPTIONS**



#### **Real Estate Value Assumptions – Line # 1.010**

Property values are established each year by the County Auditor based on new construction, demolitions, BOR/BTA activity and complete reappraisal or updated values. Franklin County experienced the triennial update for taxable values in 2020 for the collection in 2021. The reappraisal for Class I Residential/Agricultural values increased by 16.88% or \$90,414,490 and Class II Commercial/Industrial values increased by 11.23% or \$2,350,220 in 2020 for collection in 2021. As values increase, the millage rates will decrease per HB920 which allows for no real increase in tax dollars except what is received on the 5.7 mills of inside millage and new construction. The full reappraisal for valuations will be in 2023 for collection in 2024, the district is estimating increases in Class I of 5% and Class II of 2%.

#### ESTIMATED ASSESSED VALUE (AV) BY COLLECTION YEARS

	Estimated	Estimated	Estimated	Estimated	Es timate d
	TAX YEAR2021	TAX YEAR2022	TAX YEAR2023	TAX YEAR2024	TAX YEAR 2025
<b>Classification</b>	COLLECT 2022	COLLECT 2023	COLLECT 2024	COLLECT 2025	COLLECT 2026
Res./Ag.	\$631,442,590	\$632,192,590	\$664,552,220	\$665,302,220	\$666,052,220
Comm./Ind.	\$23,926,160	\$24,071,160	\$24,697,583	\$24,842,583	\$24,987,583
Public Utility Personal Property (PUPP)	\$7,195,070	\$7,345,070	\$7,495,070	\$7,645,070	<u>\$7,795,070</u>
Total Assessed Value	<u>\$662,563,820</u>	<u>\$663,608,820</u>	<u>\$696,744,873</u>	<u>\$697,789,873</u>	<u>\$698,834,873</u>

Property tax levies are estimated to be collected at 98% of the annual amount. The district is basing the collection percentage on the collection in 2021 of 53.96% in February and 46.04% in August; this is more in

line with collection rates prior to the changes in federal tax laws for 2018. Public utility tax settlements (PUPP) are estimated to be received 50% in February and 50% in August. The passage in November 2019 of the 9 mill levy increased property tax collection beginning in FY20 for one-half of first year of collections and a full year collection in FY21.

#### ESTIMATED REAL ESTATE TAX (Line #1.010)

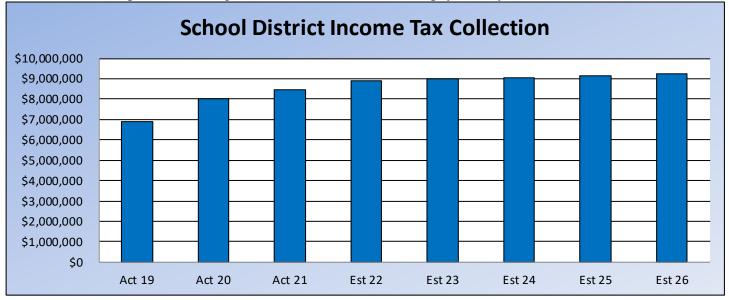
<u>Category</u>	FY22	FY23	FY24	FY25	FY26
General Property Taxes	<u>\$27.070.421</u>	<u>\$27,097,168</u>	<u>\$27,248,961</u>	<u>\$27,385,231</u>	<u>\$27,449,564</u>

#### School District Income Tax Collections – Line #1.030

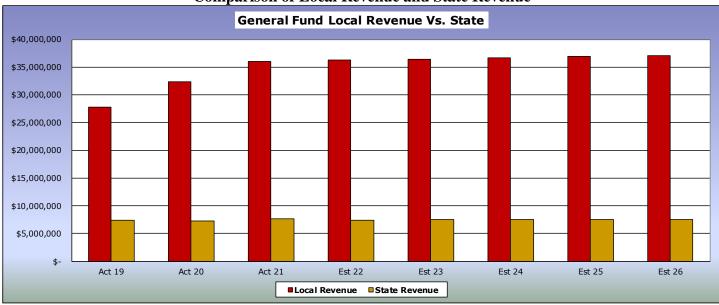
The district has a .75% continuous income tax levy that was approved in 2004.

School District Income tax was impacted by the pandemic recession due to record levels of high unemployment. The district did experience a 6.08% increase in FY21. Since FY21 was not a typical collection year, we are basing FY22 on the actual amounts that we have received in the July and October payments with 1% increase over what was received in the previous year for the remaining payments in this fiscal year. For future years we are anticipating a 1% increase for FY23 through FY26. We will continue to monitor and adjust the amounts as more information is known to the district.

<u>Category</u>	FY22	FY23	FY24	FY25	FY26
SDIT Collection	\$8,486,087	\$8,890,691	\$8,979,598	\$9,069,394	\$9,160,088
Adjustments	\$404,604	\$88,907	\$89,796	\$90,694	\$91,601
Total to Line #1.030	<u>\$8,890,691</u>	<u>\$8,979,598</u>	<u>\$9,069,394</u>	<u>\$9,160,088</u>	<u>\$9,251,689</u>



The chart below explains the changes as described above as to the payment cycles for the income tax.



#### **Comparison of Local Revenue and State Revenue**

#### State Foundation Revenue Estimates: Lines #1.035, #1.040 and #1.045 Current State Funding Model per HB110 through June 30, 2023

The actual release of the new Fair School Funding Plan formula has been delayed until December which is beyond the filing deadline of the forecast. We have projected FY22 and FY23 funding to be in line with the June 28, 2021 Legislative Service Commission estimates for our district.

#### A) Unrestricted State Foundation Revenue– Line #1.035

The amounts estimated for state funding are based on HB110, referred to as the Fair School Funding Plan (FSFP). The state foundation funding formula has gone through many changes in recent years. The most recent funding formula began in FY14 and was dropped in FY19 after six (6) years, followed by no foundation formula for two (2) years in FY20 and FY21, and now HB110 implements the newest and possibly the most complicated funding formula in recent years for FY22 and FY23. HB110 the current formula introduces many changes to how state foundation is calculated and expenses deducted from state funding which will potentially make the actual five-year forecast look different with estimates FY22 through FY26 compared to actual data FY19 through FY21 on Lines 1.035, 1.04, 1.06 and 3.03 of the forecasts.

#### Overview of Key Factors that Influence State Basic Aid in the Fair School Funding Plan

- A. Student Population and Demographics
- B. Property Valuation
- C. Personal Income of District Residents
- D. Historical Funding- CAPS and Guarantees from prior funding formulas

#### Base Cost Approach- Unrestricted Basic Aid Foundation Funding

The new funding formula uses FY18 statewide average district costs and developed a base cost approach that includes minimum service levels and student teacher ratios to calculate a unique base cost for each district that includes base funding for five (5) areas:

- 1. Teacher Base Cost (4 subcomponents)
- 2. Student Support (7 subcomponents-including a restricted Student Wellness component)
- 3. District Leadership & Accountability (7 subcomponents)
- 4. Building Leadership & Operations (3 subcomponents)

5. Athletic Co-curricular (contingent on participation)

#### State Share Percentage - Unrestricted Basic Aid Foundation Funding

Once the base cost is calculated, which is estimated to be as high as \$7,202 per pupil when fully phased in, the FSFP calculates a state share percentage (SSP) calculation. The state share percentage in concept will be higher for districts will less capacity (lower local wealth) and be a lower state share percentage for districts with more capacity (higher local wealth). The higher the district's ability to raise taxes based on local wealth the lower the state share percentage. The state share percentage will be based on 60% property valuation of the district, 20% on federally adjusted gross income and 20% on federal median income, as follows:

- 1. 60% based on most recent three (3) year average assessed values or the most recent year, whichever is lower divided by base students enrolled.
- 2. 20% based on most recent three (3) year average federal adjusted gross income of districts residents or the most recent year, whichever is lower divided by base students enrolled
- 3. 20% based on most recent year federal median income of district residents multiplied by number of returns in that year divided by base students enrolled
- 4. When the weighted values are calculated and Items 1 through 3 above added together, the total is then multiplied by a Local Share Multiplier Index from ranging from 0% for low wealth districts to a maximum of 2.5% for wealthy districts.

When the unrestricted base cost is determined and multiplied by the state share percentage, the resulting amount is multiplied by the current year enrolled students (including open enrolled students being educated in each district), and finally multiplied by the local share multiplier index for each district. The result is the local per pupil capacity amount of the base per pupil funding amount. The balance of this amount is the state share to pay.

#### **Categorical State Aid**

In addition to the base state foundation funding calculated above the FSFP also has unrestricted categorical funding and new restricted funding beginning in FY22, some of which will have the state share percentage applied to these calculations as noted below:

Unrestricted Categorical State Aid

- <u>Targeted Assistance/Capacity Aid</u> Provides additional funding based on a wealth measure using 60% weighted on property value and 40% on income. Uses current year enrolled average daily membership (ADM). Also, will provide supplemental targeted assistance to lower wealth districts whose enrolled ADM is less than 88% of their total FY19 ADM.
- 2. <u>Special Education Additional Aid</u> Based on six (6) weighted funding categories of disability and moved to a weighted funding amount and not a specific amount. An amount of 10% will be reduced from all district's calculation to be used toward the state appropriation for Catastrophic Cost reimbursement.
- 3. <u>Transportation Aid</u> Funding based on all resident students who ride including preschool students and those living within 1 mile of school. Provides supplemental transportation for low density districts. Increases state minimum share to 29.17% in FY22 and 33.33% in FY23.

Restricted Categorical State Aid

- 1. <u>Disadvantage Pupil Impact Aid (DPIA)</u>- Formerly Economically Disadvantaged Funding is based on number and concentration of economically disadvantaged students compared to state average and multiplied by \$422 per pupil. The phase-in increases are limited to 0% for FY22 and 14% in FY23.
- 2. <u>English Learners</u> Based on funded categories based on time student enrolled in schools and multiplied by a weighted amount per pupil.
- 3. <u>Gifted Funds</u> –Based on average daily membership multiplied by a weighted amount per pupil.

- 4. <u>Career-Technical Education Funds</u> Based on career technical average daily membership and five (5) weighted funding categories students enrolled in.
- 5. <u>Student Wellness & Success Funding</u> moved into DPIA funding, is restricted funding and will be spent on same initiatives and requirements that were previously designated under the stand-alone fund.

#### State Funding Phase-In FY22 and FY23 and Guarantees

HB110 provides funding for FY22 and FY23. While the FSFP was presented as a six (6) year phase-in plan, the state legislature approved the first two (2) years of the funding plan. The FSFP does not include caps on funding, rather it will include a general phase-in percentage for most components in the amount of 16.67% in FY22 and 33.33% in FY23. DPIA funding will be phased in 0% in FY22 and 14% in FY23. Transportation categorical funds will not be subject to a phase in.

HB110 includes "formula transition aid" which is a guarantee. There are actually three (3) guarantees in both temporary and permanent law to ensure that no district will get less funds in FY22 than they received in FY21. The guarantee level of funding for FY21 is a calculated funding guarantee level based on full state funding cuts from May 2020 restored, net of transfers and deductions, plus Student Wellness and Success funds (based on FY21 SWSF amounts), enrollment growth supplement funds paid in FY21 and special education preschool and special education transportation additional aid items.

#### Student Wellness and Success (Restricted Fund 467)

In FY20 and FY21 HB166, provided Student Wellness and Success Funds (SWSF) to be deposited in a Special Revenue Fund 467. HB110 the new state budget has essentially eliminated these funds by merging them into state aid and wrapped into the expanded funding and mission of DPIA funds noted above and on Line 1.04 below. Any remaining funds in Special Revenue Fund 467 will be required to be used for the restricted purposes governing these funds until spent fully.

#### Future State Budgets Projections beyond FY23

Our funding status for the FY24-26 will depend on two (2) new state budgets which are unknown. There is no guarantee that the current Fair School Funding Plan in HB110 will be funded or continued beyond FY23. For this reason, funding is held constant FY23 through FY26.

**Casino Revenue:** The district receives two payments annually that are based on the state enrollment and revenue from the casinos. Casino revenue fell slightly in FY21 due to COVID-19 and Casinos closing for a little over two months. We have increased the amount in FY22 back to pre-pandemic FY20 levels as Casino revenues appear to have dipped largely due to their closure and not in response to the economic downturn. Prior to COVID-19 closure, casino revenues were growing modestly as the economy improved. Original projections for FY22-26 estimated a .4% decline in pupils to 1,778,441 and GCR increasing to \$95.8 million or \$59.80 per pupil. We believe FY22 Casino revenues will resume their historical growth rate.

B) Unrestricted State Foundation Revenue – Line #1.035								
Category	FY22	FY23	FY24	FY25	FY26			
Basic Aid-Unrestricted	\$4,108,264	\$4,132,112	\$4,132,112	\$4,132,112	\$4,132,112			
Additional Aid Items	\$199,336	\$199,336	\$199,336	\$199,336	\$199,336			
Basic Aid-Unrestricted Subtotal	\$4,307,600	\$4,331,448	\$4,331,448	\$4,331,448	\$4,331,448			
Ohio Casino Commission ODT	<u>\$145,703</u>	<u>\$148,617</u>	<u>\$151,589</u>	<u>\$154,621</u>	<u>\$157,713</u>			
Total Unrestricted State Aid Line # 1.035	\$4,453,303	\$4,480,065	\$4,483,037	\$4,486,069	\$4,489,161			

#### B) Unrestricted State Foundation Revenue – Line #1.035

#### C) Restricted State Revenues – Line #1.040

HB110 has continued Disadvantaged Pupil Impact Aid (formerly Economically Disadvantaged) and Career Technical funding. In addition, there have been new restricted funds added as noted above under "Restricted Categorical Aid" for Gifted, English Learners (ESL) and Student Wellness. The amount of DPIA is limited to 0% phase in growth for FY22 and 14% in FY23. We will not know until after the forecast submission deadline as to the amount of funds that will be restricted with HB110, since the Ohio Department of Education is still working on the formula accounting changes with tentative completion for the first payment in December 2021, therefore we have not included any amounts within the restricted chart at this time.

Category	FY22	FY23	FY24	FY25	FY26
DPIA	\$2,577	\$2,577	\$2,577	\$2,577	\$2,577
Career Tech - Restricted	\$14,205	\$14,205	\$14,205	\$14,205	\$14,205
Gifted	\$0	\$0	\$0	\$0	\$0
ESL	\$0	\$0	\$0	\$0	\$0
Student Wellness	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
Total Restricted State Revenues Line #1.040	\$16,782	\$16,782	\$16,782	\$16,782	\$16,782

#### D) Restricted Federal Grants in Aid – line #1.045

No federal unrestricted grants are projected FY22-26.

Summary of State Foundaton Revenues	FY22	FY23	FY24	FY25	FY26
Unrestricted Line # 1.035	\$4,453,303	\$4,480,065	\$4,483,037	\$4,486,069	\$4,489,161
Restricted Line # 1.040	<u>\$16,782</u>	<u>\$16,782</u>	<u>\$16,782</u>	<u>\$16,782</u>	<u>\$16,782</u>
Total State Foundation Revenue	\$4,470,085	\$4,496,847	\$4,499,819	\$4,502,851	\$4,505,943

## State Taxes Reimbursement/Property Tax Allocation

### a) Rollback and Homestead Reimbursement

Rollback funds are reimbursements paid to the district from the State of Ohio for tax credits given owner occupied residences equaling 12.5% of the gross property taxes charged residential taxpayers on tax levies passed prior to September 29, 2013. HB59 eliminated the 10% and 2.5% rollback on new levies approved after September 29, 2013, which is the effective date of HB59. HB66 the FY06-07 budget bill previously eliminated 10% rollback on Class II (commercial and industrial) property.

Homestead Exemptions are also credits paid to the district from the State of Ohio for qualified elderly and disabled. In 2007 HB119 expanded the Homestead Exemption for all seniors over age 65 years of age or older or who are disabled regardless of income. Effective September 29, 2013 HB59 changed the requirement for Homestead Exemptions. Individual taxpayers who do not currently have their Homestead Exemption approved or those who do not get a new application approved for tax year 2013, and who become eligible thereafter, will only receive a Homestead Exemption if they meet the income qualifications. Taxpayers who currently have their Homestead Exemption as of September 29, 2013 will not lose it going forward and will not have to meet the new income qualification. This will reduce homestead reimbursements to the district and, as with the rollback reimbursements above, increase the taxes collected locally on taxpayers.

#### Summary of State Tax Reimbursement – Line #1.050

Category	FY22	FY23	FY24	FY25	FY26
Rollback and Homestead	\$2,929,176	<u>\$2,967,374</u>	<u>\$2,983,646</u>	<u>\$2,999,825</u>	<u>\$3,004,151</u>
Total Tax Reimb./Prop. Tax Allocations #1.050	\$2,929,176	\$2,967,374	\$2,983,646	\$2,999,825	\$3,004,151

#### **Other Local Revenues – Line #1.060**

Interest income will increase and decrease as the cash position of the General Fund fluctuates over the forecast period. The district's balances available for investment vary month to month due to cash flow needs. As the district balances decrease we have decreased the amount of interest each year of the forecast. Due to the Federal Reserve lowering the interest rates to booster the economy from COVID-19 we are estimating that interest will be decreased in FY22 with no increase through FY24, we anticipate a 3% annual increase in FY25 through FY26. Security of the public funds collected by the district is the top priority of the treasurer's office.

Other income and rentals has a 1% increase for FY22-FY26.

<u>Category</u>	FY22	FY23	FY24	FY25	FY26
Tuition	\$49,909	\$49,909	\$49,909	\$49,909	\$49,909
Interest	\$175,000	\$175,000	\$175,000	\$180,250	\$185,658
Other Income and rentals	\$145,295	\$146,748	\$148,215	\$149,697	\$151,194
Total Line # 1.060	\$370,204	\$371,657	\$373,124	\$379,856	\$386,761

#### Transfers In / Return of Advances – Line #2.040 & Line #2.050

These are non-operating revenues which are the repayment of short term loans to other funds during the previous fiscal year and reimbursements for expenses incurred in the previous fiscal year. All advances during the current year are planned to be returned in the succeeding fiscal year which is being shown in FY22-FY26.

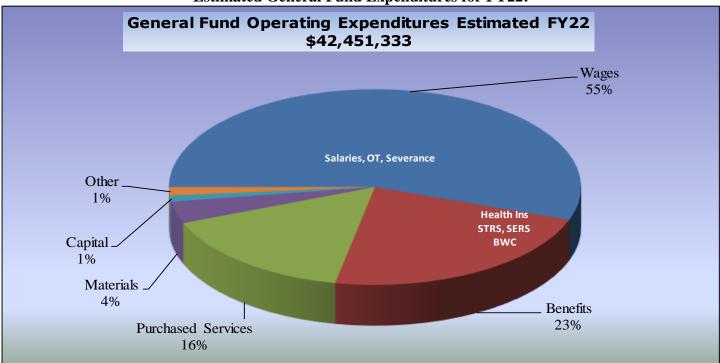
<u>Category</u>	FY22	FY23	FY24	FY25	FY26
Transfers In - Line 2.040	\$150,000	\$150,000	\$150,000	\$150,000	\$150,000
Advance Returns - Line 2.050	\$176,932	\$100,000	\$100,000	\$100,000	\$100,000
Total Transfer & Advances In	\$326,932	\$250,000	\$250,000	\$250,000	\$250,000

#### All Other Financial Sources – Line #2.060

Refund of Prior year expenses which are for refunds that the district has received, and a similar amount is anticipated each year.

Category	FY22	FY23	FY24	FY25	FY26
Refund of prior years expenditures	\$100,000	\$100,000	\$100,000	\$100,000	\$100,000

#### **EXPENDITURE ASSUMPTIONS**



#### **Estimated General Fund Expenditures for FY22:**

#### Wages – Line #3.010

The district has negotiated agreements for the three years of FY22, FY23, and FY24 and has included a 2.5% base wage rate for each of those years. For forecasting purposes only, we are including a 2.0% base increase in FY25-FY26. An annual increase of 2.5% for steps is included for FY22, 2.7% in FY23 and 2.5% in FY24 through FY26.

Staffing is reviewed annually to review additional positions for all areas of the district. The changes that we are expecting throughout the forecast will be as follows: in FY22 additional 8 teachers, 2 classified positions and an employee relations administrator, in FY23 adding 3 teachers, FY24 additional 2 teachers and in FY25 and FY26 1 additional teacher each year.

FY22 has the increase of the superintendent from FY21 that was included in purchase services paid to the ESC for the interim-superintendent. Substitutes, overtime and other are being increased to the amount that was expended prior to the pandemic.

<b><u>Category</u></b>	FY22	FY23	FY24	FY25	FY26
Base Wages	\$20,765,985	\$22,364,891	\$23,648,050	\$24,901,912	\$26,042,982
Base Increase	\$519,150	\$519,150	\$559,122	\$472,961	\$498,038
Steps	\$544,914	\$635,593	\$619,854	\$651,723	\$680,784
Growth	\$1,665,224	\$504,936	\$270,936	\$212,436	\$202,686
Unfunded Recapture	\$0	\$0	\$0	\$0	\$0
Severance	\$150,000	\$100,000	\$100,000	\$100,000	\$100,000
Supplemental	\$750,589	\$765,601	\$780,913	\$796,532	\$812,462
Substitutes, Overtime and Other	\$275,000	\$280,500	\$286,110	\$291,832	\$297,669
Staff Reductions	-\$1,130,382	-\$376,520	-\$196,050	-\$196,050	-\$196,050
Total Wages Line 3.010	<u>\$23,540,480</u>	<u>\$24,794,151</u>	<u>\$26,068,935</u>	<u>\$27,231,346</u>	<u>\$28,438,571</u>

#### Fringe Benefits Estimates Line 3.02

This area of the forecast captures all costs associated with benefits and retirement, which all except health insurance are directly related to the wages paid.

#### A) **STRS/SERS**

The district pays 14% of each dollar paid in wages to either the State Teachers Retirement System or the School Employees Retirement System as required by Ohio law. The district is required to pay SERS Surcharge which is an additional employer charge based on the salaries of lower-paid members. It is exclusively used to fund health care.

#### B) Insurance

The district insurance increases are based on calendar year, we are using a combined increase for one-half of each calendar year's increase, therefore, the estimated increases for medical and dental insurance for FY22 is 5.0%, an 8.5% increase in FY23, a 9.5% in FY24 and a 7% increase in FY25 and FY26. The above increases include adjustments for inflation and are based on our current employee census and claims data.

The district plan has a High Deductible Health Plan with a Health Savings Account and is a much more consumer driven plan than what the district had previously. The district is making generous contributions towards the employees' Health Savings Account.

#### C) Workers Compensation & Unemployment Compensation

Workers Compensation is expected to remain at about .29% of wages based on experience over prior years. Unemployment Compensation has been negligible and is anticipated to remain as such as we plan our staffing needs carefully.

#### D) Medicare

Medicare will continue to increase at the same rate of increase of wages. Contributions are 1.45% for all new employees to the district on or after April 1, 1986.

#### E) Other/Tuition

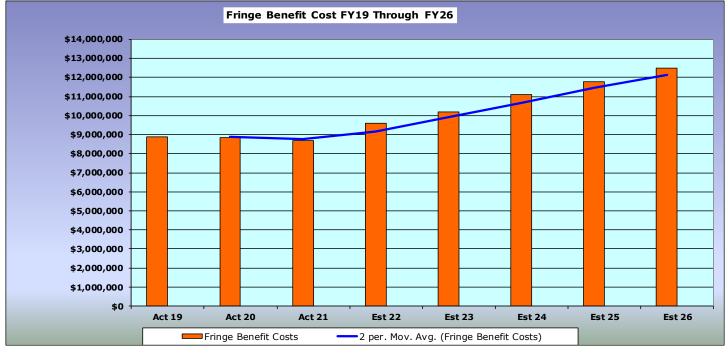
Increase of tuition for staff and administrators that are furthering their education. The district expects the cost to decrease in FY24 from the current amount.

#### Summary of Fringe Benefits – Line #3.020

<b><u>Category</u></b>	FY22	FY23	FY24	FY25	FY26
A) STRS/SERS	\$3,547,657	\$3,753,384	\$3,950,316	\$4,131,060	\$4,316,371
B) Insurance's	\$5,524,490	\$5,894,892	\$6,602,880	\$7,069,015	\$7,565,439
C) Workers Comp/Unemployment	\$82,267	\$85,903	\$89,600	\$92,971	\$96,472
D) Medicare	\$341,337	\$359,515	\$378,000	\$394,854	\$412,359
E) Other/Tuition	\$115,000	\$115,000	\$100,000	\$100,000	\$100,000
Total Line 3.020	\$9,610,751	\$10,208,694	\$11,120,796	\$11,787,900	\$12,490,641

# Fringe Benefits Actual Fiscal Year 2019 through Fiscal Year 2021 and Estimated Fiscal Year 2022 through Fiscal Year 2026

The graph below notes that health care is becoming the area of expenditures that are outpacing inflation.



#### Purchased Services – Line #3.030

One of the largest expenses in this area is contracted payments for substitute teachers, educational aides and special education aides that are employees of the Educational Service Center of Central Ohio's Council (ESC) of Governments, with the increase of the hourly rate for the substitutes we are increasing this line by \$100K beginning in FY22.

HB110, the new state budget, will impact Purchased Services beginning in FY22 as the Ohio Department of Education will begin to direct pay these costs to the educating districts for open enrollment, community and STEM schools, and for scholarships granted students to be educated elsewhere, as opposed to deducting these amounts from our state foundation funding and shown below as expenses. We have continued to show these amounts below as zeros to help reflect the difference between projected FY22-FY26 Line 3.03 costs and historical FY19 through FY21 costs on the five-year forecast.

College Credit Plus, will continue to draw funds away from the district, which will continue in this area and have been adjusted based on historical trend.

The district entered a 1:1 computer lease for \$250K per year in FY21. The FY21 lease payment was paid with CARES Act and donations from the Bexley Education Foundation. The Bexley Education foundation has secured the majority of funding for the leases in FY22 and FY23 in order to continue to the payment of the leases. The district will be paying the lease beginning with FY24 for the remainder of the forecast. There are significant challenges in delivering instruction when families share technology at home and by ensuring each student has the same device, we feel confident that we can appropriately support each students learning.

The district has decreased Professional Support services by \$210,000 for staffing that was added to salaries and benefits.

The district has increased Building Maintenance and Transportation by 5% plus \$209,000 for the outsourcing of busing, which occurred in FY21.

We have assumed the utilities to increase 3% in FY22-FY26. The other areas within this line are based on 2% to 3% for inflation.

<u>Category</u>	FY22	FY23	FY24	FY25	FY26
Base Services	\$212,056	\$218,418	\$224,971	\$231,720	\$238,672
Instructional Support	\$1,189,562	\$1,225,249	\$1,262,006	\$1,299,866	\$1,338,862
Professional Support	\$1,828,017	\$1,864,577	\$1,901,869	\$1,939,906	\$1,978,704
Building Maintenance & Transportation	\$2,115,098	\$2,157,400	\$2,550,548	\$2,601,559	\$2,653,590
Other Tuition	\$669,824	\$703,315	\$738,481	\$775,405	\$814,175
Open Enrollment	\$0	\$0	\$0	\$0	\$0
Community School Deductions	\$0	\$0	\$0	\$0	\$0
College Credit Plus, STEM & Scholarships	\$86,998	\$91,348	\$95,915	\$100,711	\$105,747
Utilities	<u>\$647,561</u>	<u>\$666,988</u>	<u>\$686,998</u>	<u>\$707,608</u>	<u>\$728,836</u>
Total Line 3.030	<u>\$6,749,116</u>	<u>\$6,927,295</u>	<u>\$7,460,788</u>	<u>\$7,656,775</u>	<u>\$7,858,586</u>

#### Supplies and Materials – Line #3.040

This category of expenses is characterized by textbooks, copy paper, maintenance supplies and fuel. An inflation rate of 3% is being estimated for textbooks and building/transportation supplies and a 1% increase plus \$150,000 for all other supplies in FY22-FY26.

Category	FY22	FY23	FY24	FY25	FY26
Supplies	\$795,211	\$803,163	\$811,195	\$819,307	\$827,500
Textbook Upgrade- Electronic or Textbook	\$265,701	\$273,672	\$281,882	\$290,338	\$299,048
Building and Transportation	<u>\$468,077</u>	<u>\$482,119</u>	<u>\$496,583</u>	<u>\$511,480</u>	\$526,824
Total Line 3.040	<u>\$1,528,989</u>	<u>\$1,558,954</u>	<u>\$1,589,660</u>	<u>\$1,621,125</u>	<u>\$1,653,372</u>

#### Equipment – Line #3.050

The district is increasing the amount of capital outlay by \$100,000 over the amount spent in FY21 with no increase from FY22 through FY26. The district is not expecting to purchase any buses during the forecast period.

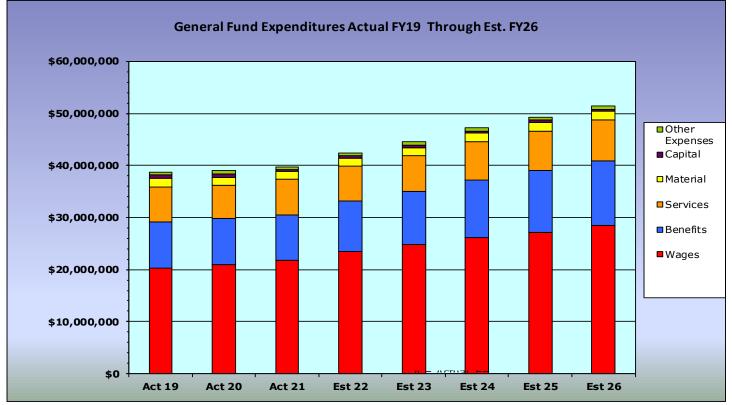
<u>Category</u>	FY22	FY23	FY24	FY25	FY26
Capital Outlay	\$432,565	\$432,565	\$432,565	\$432,565	\$432,565
Replacement Bus Purchases	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total Line 3.050	<u>\$432,565</u>	<u>\$432,565</u>	<u>\$432,565</u>	<u>\$432,565</u>	<u>\$432,565</u>

#### **Other Expenses – Line #4.300**

The category of Other Expenses consists primarily of the County ESC deductions for specialized services provided to the District and Auditor & Treasurer (A&T) fees. Auditor and Treasurer Fees will increase sharply anytime a new operating levy is collected. Also new construction will cause A&T fees to increase as more dollars are collected. Currently, we are estimating annual increase for A&T of 1% for this forecast. We are estimating an annual increase of 3% for FY22-FY26 for other expenses.

<u>Category</u>	FY22	FY23	FY24	FY25	FY26
County Auditor & Treasurer Fees	\$433,533	\$437,868	\$442,247	\$446,669	\$451,136
Other expenses	\$155,898	\$160,575	\$165,392	\$170,354	\$175,465
Total Line 4.300	\$589,431	\$598,443	\$607,639	\$617,023	\$626,601

## Total Expenditure Categories Actual Fiscal Year 2019 through Fiscal Year 2021 and Estimated Fiscal Year 2022 through Fiscal Year 2026



#### Transfers/Advances Out – Line #5.010 & Line #5.020

This account group covers fund-to-fund transfers and end of year short-term loans from the General Fund to other funds until they have received reimbursements to repay the General Fund. These amounts are limited in impact to the General Fund as the amounts are repaid as soon as dollars are received in the debtor fund. Annually, the district expects to transfer funds to food service to supplement those programs. The district

anticipates advancing funds to other funds by \$100,000 each year and will evaluate the need to advance these funds annually.

Category	FY22	FY23	FY24	FY25	FY26
Operating Transfers Out Line #5.010	\$300,000	\$250,000	\$250,000	\$250,000	\$250,000
Advances Out Line #5.020	\$100,000	\$100,000	\$100,000	\$100,000	\$100,000
Total	\$400,000	\$350,000	\$350,000	\$350,000	\$350,000

#### Encumbrances –Line#8.010

These are outstanding purchase orders that have not been approved for payment as the goods were not received in the fiscal year in which they were ordered.

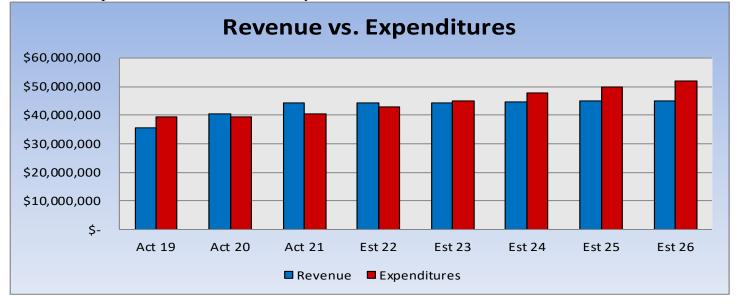
	FY22	FY23	FY24	FY25	FY26
Estimated Encumbrances	\$1,326,990	\$1,326,990	\$1,326,990	\$1,326,990	\$1,326,990

#### Ending Unencumbered Cash Balance "The Bottom-line" - Line#15.010

This amount must not go below \$-0- or the district General Fund will violate all Ohio Budgetary Laws. Any multi-year contract which is knowingly signed which results in a negative unencumbered cash balance is a violation of Ohio Revised Code section 5705.412, punishable by personal liability of \$10,000, unless an alternative "412" certificate can be issued pursuant to House Bill 153 effective September 30, 2011.

	FY22	FY23	FY24	FY25	FY26
Ending Unencumbered Cash Balance	\$24,301,526	\$23,694,067	\$20,588,628	\$15,669,746	\$8,767,517

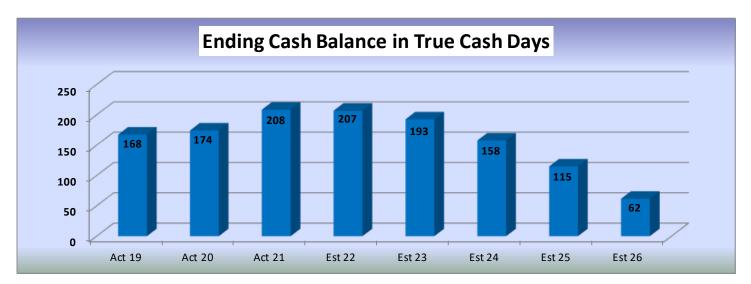
The chart below shows that the district is deficit spending in FY23–FY26 of the forecast. By deficit spending a district will deplete the cash balance in future years.



#### **True Cash Days**

The Government Financial Officers Association (GFOA) recommends, at a minimum, regardless of size, maintain unrestricted budgetary fund balance in their general fund of no less than two months of regular general fund operating revenues or regular general fund operating expenditures. Because of the volatility of income taxes, it would be wise for a district like ours to have a higher balance on hand. The district projects to have

approximately 210 days true cash at the end of FY22. As the chart below shows, the ending cash balance will continue to decrease.



#### Conclusion

The district administration is grateful for the changes in the current state budget HB110 as it has reduced the amount that was deducted for programs that were not within the district's control. However, future state budgets funding will need to be watched since, the full amount of the Fair School Funding Plan was not totally implemented with this budget and there is no guarantee for future increases in state budgets for FY24-FY26.

As the administration plans for the future, they will need to make sure that the district is able to obtain positive cash balance throughout the forecast. They will need to review the expenditures based on the current revenues in able to obtain this.

As you read through the notes and review the forecast, remember that the forecast is a best estimate based on the information that is known at the time that it is prepared.