# BEXLEY CITY SCHOOL DISTRICT-FRANKLIN COUNTY

SCHEDULE OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCES FOR THE FISCAL YEARS ENDED JUNE 30, 2017, 2018 and 2019 ACTUAL FORECASTED FISCAL YEARS ENDING JUNE 30, 2020 THROUGH JUNE 30, 2024



Forecast Provided By Bexley City School District Treasurer's Office Kyle F. Smith, Treasurer

November 18, 2019

Bexley City School District
Franklin County
Schedule of Revenues, Expenditures and Changes in Fund Balances
For the Fiscal Years Ended June 30, 2017, 2018 and 2019 Actual;
Forecasted Fiscal Years Ending June 30, 2020 Through 2024

			Actual		1			Forecasted	k	
		Fiscal Year	Fiscal Year	Fiscal Year	Average	Fiscal Year	Fiscal Year	Fiscal Year	Fiscal Year	Fiscal Year
		2017	2018	2019	Change	2020	2021	2022	2023	2024
	Revenues									
1.010	General Property Tax (Real Estate)	20,689,927	19,937,546	20,092,947	-1.4%	23,876,831	26,231,606	26,350,247	26,431,583	26,560,596
1.020	Tangible Personal Property	0	0	0	0.0%	0	0	0	0	0
1.030	Income Tax	8,123,073	6,845,069	6,885,311	-7.6%	7,604,826	7,718,898	7,738,195	7,757,540	7,776,934
1.035 1.040	Unrestricted State Grants-in-Aid Restricted State Grants-in-Aid	4,102,582 18,251	4,320,558 17,987	4,616,729 16,751	6.1% -4.2%	4,760,661 16,964	4,824,298 16,964	4,824,298 16,964	4,824,298 16,964	4,824,298 16,964
1.045	Restricted Fed. SFSF Fd. 532 FY10&11/Ed Jobs Fd.504 FY1		0	0,731	0.0%	0,304	0,304	0,304	0,304	0,304
1.050	Property Tax Allocation	2,811,040	2,813,743	2,817,191	0.1%	2,912,208	3,015,169	3,027,693	3,032,885	3,045,855
1.060	All Other Revenues	505,018	654,078	800,143	25.9%	700,342	620,815	527,511	477,189	437,254
1.070	Total Revenues	36,249,891	34,588,981	35,229,072	-1.4%	39,871,832	42,427,751	42,484,909	42,540,459	42,661,901
	Other Financing Sources									
2.010	Other Financing Sources Proceeds from Sale of Notes	0	0	0	0.0%	0	0	0	0	0
2.020	State Emergency Loans and Advancements (Approved)	0	0	0	0.0%	0	0	0	0	0
2.040	Operating Transfers-In	0	0	89,591	0.0%	100,000	100,000	100,000	100,000	100,000
2.050	Advances-In	67,626	117,638	117,248	36.8%	171,121	115,000	115,000	115,000	115,000
2.060 2.070	All Other Financing Sources Total Other Financing Sources	37,168 104,794	140,740 258,378	215,975 422,814	166.1% 105.1%	138,506 409,627	42,481 257,481	42,481 257,481	42,481 257,481	42,481 257,481
2.080	Total Revenues and Other Financing Sources	36,354,685	34,847,359	35,651,886	-0.9%	40.281.459	42,685,232	42,742,390	42,797,940	42,919,382
		20,000,000	21,211,222	20,021,000		10,201,100	,,	,,	12,101,010	12,010,000
	Expenditures									
3.010	Personal Services	18,285,046	19,261,918	20,279,720	5.3%	21,568,630	22,832,335	23,755,664	24,739,109	25,714,421
3.020 3.030	Employees' Retirement/Insurance Benefits	8,002,990	8,306,557 6,212,288	8,902,520 6,692,000	5.5% 6.1%	9,079,869	9,565,424 7,030,347	10,294,464	10,965,422	11,597,404
3.030	Purchased Services Supplies and Materials	5,949,307 1,301,482	1,580,401	1,641,646	12.7%	6,806,835 1,928,906	1,760,479	7,262,050 1,795,576	7,502,269 1,831,549	7,751,346 1,868,422
3.050	Capital Outlay	720,009	1,206,861	691,582	12.5%	603,118	848,274	738,274	738,274	738,274
3.060	Intergovernmental	0	0	0	0.0%	0	0	0	0	0
4.040	Debt Service:	0	0	0	0.0%	0	0	0	0	ړ
4.010 4.020	Principal-All (Historical Only) Principal-Notes	0	0	0	0.0%	0	0	0	0	0
4.020	Principal-Notes Principal-State Loans	0	0	0	0.0%	0	0	0	0	0
4.040	Principal-State Advancements	0	0	0	0.0%	0	0	0	0	0
4.050	Principal-HB 264 Loans	0	0	0	0.0%	0	0	0	0	0
4.055	Principal-Other	0	0	0	0.0%	0	0	0	0	0
4.060	Interest and Fiscal Charges Other Objects	0	0 524,177	550,836	0.0% -3.1%	0 560,089	0 569,547	0 579,215	0 589,098	0 599,204
4.300 4.500	Total Expenditures	591,236 34,850,070	37,092,202	38,758,304	5.5%	40.547.446	42,606,406	44,425,243	46,365,720	48,269,070
4.000	Total Experiatares	04,000,070	01,032,202	30,730,004	3.576	40,047,440	42,000,400	44,420,240	40,000,120	40,203,010
	Other Financing Uses									
5.010	Operating Transfers-Out	270,000	231,000	284,591	4.4%	484,591	484,591	484,591	484,591	484,591
5.020	Advances-Out	120,015 0	117,248	171,121	21.8%	115,000	115,000	115,000	115,000	115,000
5.030 5.040	All Other Financing Uses Total Other Financing Uses	390,015	348,248	100 455,812	0.0%	599,591	599,591	599,591	599,591	599,591
5.050	Total Expenditures and Other Financing Uses	35,240,085	37,440,450	39,214,116		41,147,037	43,205,997	45,024,834	46,965,311	48,868,661
6.010	Excess of Revenues and Other Financing Sources	20,211,000	,,			,,	,,	,	,,	10,000,000
	over (under) Expenditures and Other Financing Uses	1,114,600	-2,593,091	-3,562,230	-147.6%	-865,578	-520,765	-2,282,444	-4,167,371	-5,949,279
7.010	Cash Balance July 1 - Excluding Proposed									
	Renewal/Replacement and New Levies	24,358,704	25,473,303	22,880,212	-2.8%	19,317,982	18,452,404	17,931,639	15,649,194	11,481,823
7.020	Cash Balance June 30	25,473,303	22,880,212	19,317,982	-12.9%	18,452,404	17,931,639	15,649,194	11,481,823	5,532,544
7.020	Cash Balance June 30	20,410,000	22,000,212	19,517,502	-12.370	10,402,404	17,501,005	10,043,134	11,401,023	3,002,044
8.010	Estimated Encumbrances June 30	1,447,443	1,426,069	1,317,289	-4.6%	1,317,289	1,317,289	1,317,289	1,317,289	1,317,289
`	Reservation of Fund Balance	_	_			_	_		_	
9.010	Textbooks and Instructional Materials	0	0	0	0.0%	0	0	0	0	0
9.020 9.030	Capital Improvements Budget Reserve	0	0	0	0.0%	0	0	0	0	0
9.040	DPIA	ő	ő	0	0.0%	ő	ŏ	0	ŏ	ő
9.045	Fiscal Stabilization	0	0	0	0.0%	0	0	0	0	0
9.050	Debt Service	0	4 700 000	0	0.0%	0	0	0	0	0
9.060 9.070	Property Tax Advances Bus Purchases	1,700,000	1,700,000	0	-50.0% 0.0%	0	0	0	0	0
9.070	Subtotal	1,700,000	1,700,000	0	-50.0%	0	0	0	0	0
2.000	Fund Balance June 30 for Certification of	.,,,,,,,,,,	.,, 00,000	•	20.070					Ü
10.010	Appropriations	22,325,860	19,754,143	18,000,693	-10.2%	17,135,115	16,614,350	14,331,905	10,164,534	4,215,255
			•				•	•		
	Revenue from Replacement/Renewal Levies					_		-	-	. [
11.010 11.020	Income Tax - Renewal Property Tax - Renewal or Replacement				0.0%	0	0	0	0	0
11.020	Topotty Tax - Itoliowal of Itopiacement				0.0%	l	U	U	U	U
11.300	Cumulative Balance of Replacement/Renewal Levies				0.0%	0	0	0	0	0
12.010										
	Salary Schedules and Other Obligations	22,325,860	19,754,143	18,000,693	-10.2%	17,135,115	16,614,350	14,331,905	10,164,534	4,215,255
									· · · · · · · · · · · · · · · · · · ·	
	Revenue from New Levies									
13.010	Income Tax - New				0.0%	0	0	0	0	0
13.020	Property Tax - New				0.0%	0	0	0	0	ő
13.030	Cumulative Balance of New Levies	0	0		0.0%	0	0	0	0	0
14.040	Revenue from Future State Advancements				0.0%	0	0	0	0	0
14.010	Novembe from Future State AdValicements				0.0%	l	U	U	U	U
15.010	Unreserved Fund Balance June 30	22,325,860	19,754,143	18,000,693	-10.2%	17,135,115	16,614,350	14,331,905	10,164,534	4,215,255
	· ·									

11/15/2019 Bexley (009)

# Bexley City School District – Franklin County Notes to the Five Year Forecast General Fund Only November 18, 2019

# **Introduction to the Five Year Forecast**

For fiscal year 2020 (July 1, 2019 – June 30, 2020) school districts in Ohio are required to file a five (5) year financial forecast by November 30, 2019, and May 31, 2020. HB87, effective November 1, 2018, changed the October filing deadline to November 30 beginning with this forecast. The May 31 filing date remains unchanged. The five-year forecast includes three years of actual and five years of projected general fund revenues and expenditures. HB166, the new state biennium budget provided new restricted state funding to school districts in Fiscal Years 20 and 21 specifically for Student Wellness and Success. These revenues are restricted and are required to be accounted for in a Special Revenue Fund (Fund 467) and are NOT included in this forecast.

Fiscal year 2020 (July 1, 2019-June 30, 2020) is the first year of the five-year forecast and is considered the baseline year. Our forecast is being updated to reflect the most current economic data available to us for the November 2019 filing.

### **Economic Outlook**

It is prudent in long range forecasting to consider the economic climate that long range projection of revenues and expenses are made. The state of Ohio provides roughly 50% of all school district funding so the state's financial health is a stabilizing factor for school district funding. The state of Ohio ended FY19 with a surplus of revenue over expenses and is maintaining a statutory maximum balance of \$2.8 billion in the Budget Stabilization Fund that would enable it to weather an economic slowdown during the forecast period. Unemployment rates statewide fell from 4.5% in June 2018 to 4.0% in June 2019 and overall economic growth is predicted to grow at a relatively steady rate of 2% annually through 2021 according to the Ohio Office of Budget and Management. This positively impact state revenues and local revenues for districts with school district income taxes and will reduce delinquent local property tax payments if employment remains strong. These indicators suggest the state of Ohio's overall economy is healthy and should be able to maintain stable funding through the foundation program through the forecast period.

Statewide assessed property values and local tax collections have recovered from the sharp drops that occurred in 2008 through 2011. In 2008 statewide property values reached \$256.23 billion of assessed value and in 2017 they rose above this to \$263.73 billion for the first time. Assessed values grew 4.3% overall from 2017 to \$275.01 billion in 2018. Property values and new construction are expected to continue growing throughout the forecast period with some districts with high agricultural values experiencing slightly lower growth due to changes in current agricultural use valuation that will occur during reappraisal and update years. Property values and tax collections show trends supporting stability and growth for the forecast period.

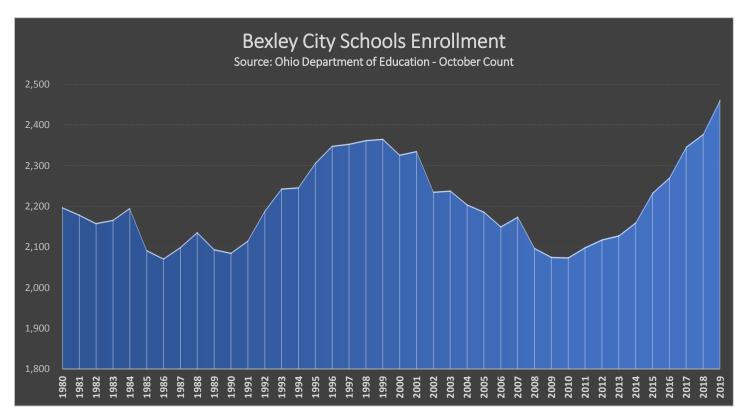
# **Forecast Risks and Uncertainty**

A five year financial forecast has risks and uncertainty not only due to economic uncertainties noted above but also due to state legislative changes that will occur in the spring of 2021 and 2023 due to deliberation of the next two (2) state biennium budgets for FY22-23 and FY24-25, both of which affect this five year forecast. We have estimated revenues and expenses based on the best data available to us and the laws in effect at this time. The items below give a short description of the current issues and how they may affect our forecast long term:

I. The State Budget represents 19.3% of district revenues, which means it is a significant area of risk to revenue. The future risk comes in FY22 and beyond if the state economy worsens or if the funding formula in future state budgets reduce funding to our district. There are two future State Biennium

Budgets covering the period from FY22-23 and FY24-25 in this forecast. Future uncertainty in both the state foundation funding formula and the state's economy makes this area an elevated risk to district funding long range through FY24. We have projected our state funding to be in line with our current estimates through FY24 which we feel are conservative and should be close to whatever the state approves for the FY22-23 biennium budget. We will adjust the forecast in future years as we have data to help guide this decision.

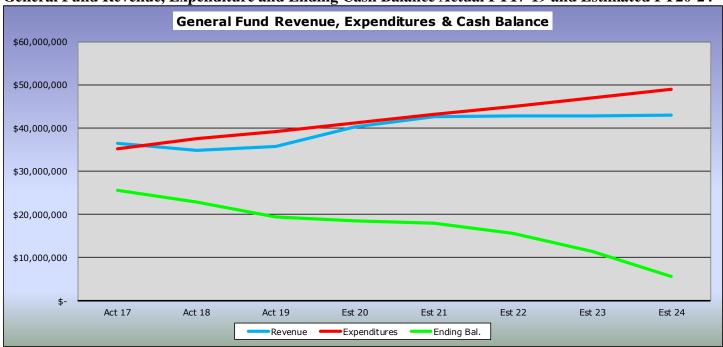
- II. HB166 continues the many provisions contained in prior state biennium budgets that will continue to draw funds away from our district through continuing school choice programs such as College Credit Plus, Community Schools and increases in per pupil scholarship amounts deducted from our state aid in the 2019-21 school years, even though the basic aid funding for our students was not increased to our district for this biennium budget. College Credit Plus costs continue to increase as this program becomes more understood. These are examples of new choice programs that increase with each biennium budget cost the district money. Expansion or creation of programs such as these exposes the district to new expenditures that are not currently in the forecast. We are monitoring any new threats to our state aid and increased costs very closely.
- III. Property tax collections are the largest single revenue source for the school system. The housing market in our district is strong. We project continued growth in appraised values every three (3) years and new construction growth with continued modest increases in local taxes. Total local revenues which are predominately local property taxes equate to 60% of the district's resources. We believe there is a low risk that local collections would fall below projections in the forecast.
- IV. The enrollment for the district has increased over the past ten years at a steady rate and is expected to increase during the forecast years based on the district's report for Ohio Facilities Construction Commission from Future Think. We believe that the growth will need to be monitored for staffing growth and building needs in order to know the affect of the increased enrollment.



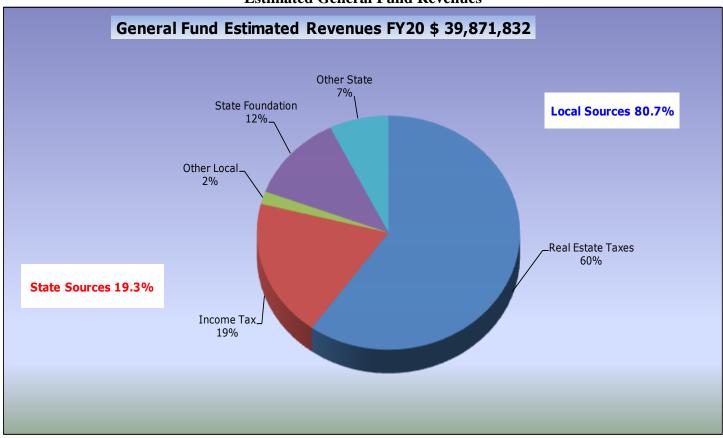
V. Labor relations in our district have been amicable with all parties working for the best interest of students and realizing the resource challenges we face. We believe that as we move forward our positive working relationship will continue and will only grow stronger.

The major categories of revenue and expenditures on the forecast are noted below in the headings to make it easier to reference the assumptions made for the forecast item. It should be of assistance to the reader in understanding the overall financial forecast for our district, to review the assumptions noted below. If you would like further information please feel free to contact Mr. Kyle Smith, Treasurer/CFO of Bexley City School District at (614) 231-7611.

General Fund Revenue, Expenditure and Ending Cash Balance Actual FY17-19 and Estimated FY20-24



# **Revenue Assumptions Estimated General Fund Revenues**



# Real Estate Value Assumptions – Line # 1.010

Property values are established each year by the County Auditor based on new construction and complete reappraisal or updated cycles. Franklin County experienced the reappraisal for taxable values in 2017 for the collection in 2018. The reappraisal for Class I Residential/Agricultural values increased by 11.87% or \$56,306,450 and Class II Commercial/Industrial values increased by 17.4% or \$3,342,320 in 2017 for collection is 2018. The large increase in Class II was due to the sale of the Trinity Lutheran Seminary, assessed valuation of \$2,849,390, to Capital University which had been tax exempt but lost the exempt status with the sale of the property. The exemption for that property has been requested and the Class II values have been decreased for the exemption in 2019 collect in 2020. As values increase, the millage rates will decrease per HB920 which allows for no real increase in tax dollars except what is received on the 5.7 mills of inside millage. The triennial update for valuation will be in 2020 for collection in 2021, the district is estimating increases in reappraisals for Class I of 5% and Class II of 1%.

# ESTIMATED ASSESSED VALUE (AV) BY COLLECTION YEARS

	Estimated	Estimated	Estimated	Estimated	<b>Estimated</b>
	TAX YEAR2019	TAX YEAR2020	TAX YEAR2021	TAX YEAR2022	TAX YEAR2023
<u>Classification</u>	COLLECT 2020	COLLECT 2021	COLLECT 2022	COLLECT 2023	COLLECT 2024
Res./Ag.	\$534,163,160	\$561,621,318	\$562,371,318	\$563,121,318	\$592,027,384
Comm./Ind.	\$21,282,270	\$21,815,093	\$22,110,093	\$22,405,093	\$22,924,144
Public Utility Personal Property (PUPP)	\$6,644,680	\$6,794,680	\$6,944,680	\$7,094,680	\$7,244,680
Tangible Personal Property (TPP)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
Total Assessed Value	\$562,090,110	\$590,231,091	<u>\$591,426,091</u>	\$592,621,091	\$622,196,208

Property tax levies are estimated to be collected at 98% of the annual amount. The district is basing the collection percentage on the collection in 2019 of 53.76% in February and 46.24% in August; this is less than the previous year due to the one time changes in federal tax laws for 2018. Public utility tax settlements (PUPP) are estimated to be received 50% in February and 50% in August. The phase out of TPP taxes began in FY06 with HB66 that was adopted in June 2005. The difference in the taxes for FY18 to FY19 is that the district received a tax advance of \$1,700,000 in June 2017 that was actually for FY18. The district will no longer accept tax advances in June that should be used in for the following fiscal year. The passage in November of the 9 mill levy increased property tax collection beginning in FY20 for one-half of first year of collections and a full year collection in FY21.

# **ESTIMATED REAL ESTATE TAX (Line #1.010)**

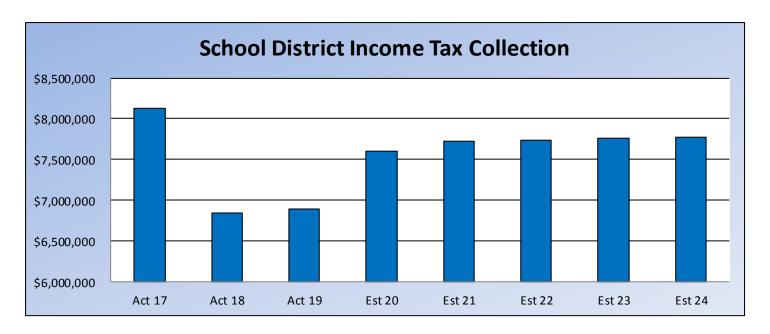
<u>Category</u>	FY20	FY21	FY22	FY23	FY24
General Property Taxes	\$23,876,831	\$26,231,606	\$26,350,247	\$26,431,583	\$26,560,596

# School District Income Tax Collections – Line #1.030

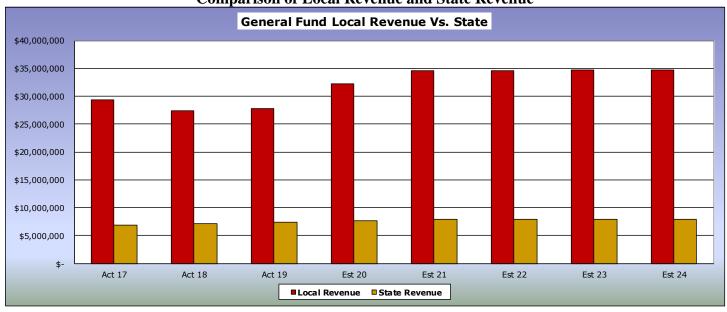
The district has a .75% continuous income tax levy that was approved in 2004. Previous years saw large refunds in taxes that have affected the collection. FY19 saw a modest increase of 0.59% that included some refunds. However, the first two payments in FY20 were more than in FY19; we do not expect these larger increases for the remainder of FY20 and have estimated the total increase for the year at 10.45%. The district is lowering the estimates for future years based on economic information detailing a possible downturn of the economy for an increase of 1.5% in FY21 and then 0.25% in FY22-FY24 each year of the forecast.

<u>Category</u>	FY20	FY21	FY22	FY23	FY24
SDIT Collection	\$6,885,311	\$7,604,826	\$7,718,898	\$7,738,195	\$7,757,540
Adjustments	\$719,515	\$114,072	\$19,297	\$19,345	\$19,394
Total to Line #1.030	\$7,604,826	\$7,718,898	\$7,738,195	\$7,757,540	\$7,776,934

The chart below explains the changes as described above as to the payment cycles for the income tax.



# **Comparison of Local Revenue and State Revenue**



### State Foundation Revenue Estimates: Lines #1.035, #1.040 and #1.045

The amounts estimated for state funding are based on HB166 funding simulations which basically guarantee all school districts the same amount of state aid they received in FY19. Essentially funding for all 610 traditional school districts and 49 Joint Vocational and Career Centers is frozen for FY20 & 21 at the FY19 funding level for state basic aid. The State Foundation Funding Formula used since FY14 has now been abandoned after six (6) years. HB305 is currently being considered by the legislature and may produce a successor funding formula for the FY22-23 biennium budget but there is nothing to base future projections on. For this reason we have projected state aid flat through FY24 as we have nothing authoritative to rely on at this time.

**Enrollment Growth Supplement:** This funding element that was also introduced by Am. Sub. HB 166 for implementation in FY20 is aimed at providing additional funding to school districts that have increased enrollment over the past 3 years. The district will receive this funding in FY20 of \$134,983 and \$189,535 in FY21.

# **Supplemental Funding for Student Wellness and Success (Restricted Fund 467):**

Nearly all of the new funding for K-12 public education in the FY20-21 Executive Budget is provided through a formula allocating \$250 million in FY20 and \$358 million in FY21 based upon each district's percentage of students in households at or below 185% of the Federal Poverty Level (FPL) and the total number of students enrolled in each district. In FY20 proposed funding ranges from \$20 per student to \$250 per student and in FY21 funding ranges from \$25 per student to \$300 per student. All schools and students are to receive a minimum additional funding of \$25,000 in FY20 and \$30,000 in FY21. Our district is estimated to receive \$83,533 in FY20 and \$119,519 in FY21. Money will be received twice each year in October and February. These dollars are to be deposited in a Special Revenue Fund 467 and are restricted to expenses that follow a plan developed in coordination with one of the approved community partner organizations approved in HB166 that include the following:

# A. Student Wellness and Success Initiatives (ORC 3317.26(B))

Mental health services

Services for homeless youth

Services for child welfare involved youth

Community liaisons

Physical health care services

Mentoring programs

Family engagement and support services

City Connects programming

Professional development regarding the provision of trauma-informed care

Professional development regarding cultural competence

Student services provided prior to or after the regularly scheduled school day or any time school is not in session

# **B.** Community Partners (ORC 3317.26(C))

A board of alcohol, drug and mental health services

An educational service center

A county board of developmental disabilities

A community-based mental health treatment provider

A board of health of a city or general health district

A county department of job and family services

A nonprofit organization with experience serving children

A public hospital agency

At this time our district has not finalized the plan on the best method to utilize the Student Wellness and Success Funds as identified in 3317.26(B). However, we are working on a plan to expand services with these dollars. Should state funding not include these resources in the future, we will evaluate it at that time. These expenditures are not added to the forecast.

We believe our current state funding estimates for FY20-24 are reasonable and that we will adjust the forecast in the future when we have authoritative data to work with.

**Future State Budgets:** Our funding status for the FY22-24 will depend on two (2) new state budgets which are unknown. With the change to the state funding and no growth for the FY20-21 state amounts, we are not increasing the state funding for any year of the forecast. We believe our current state funding estimates for FY20-24 are reasonable and that we will adjust the forecast in the future when we have authoritative data to work with.

<u>Casino Revenue:</u> The district receives two payments annually that are based on the state enrollment and revenue from the casinos. These two payments, one in August and one in January, are then added together to

obtain the annual average of the payments for future years. The average payment for all districts in FY19 was \$52.57 and increased to \$55.06 for FY20 per student. We will increase estimates for out years when actual casino revenues show signs of stronger increases.

# A) Unrestricted State Foundation Revenue - Line #1.035

<u>Category</u>	FY20	FY21	FY22	FY23	FY24
Basic Aid-Unrestricted	\$4,366,930	\$4,367,389	\$4,367,389	\$4,367,389	\$4,367,389
Additional Aid Items	\$256,301	\$319,479	\$319,479	\$319,479	\$319,479
Basic Aid-Unrestricted Subtotal	\$4,623,231	\$4,686,868	\$4,686,868	\$4,686,868	\$4,686,868
Ohio Casino Commission ODT	\$137,430	\$137,430	\$137,430	\$137,430	\$137,430
Total Unrestricted State Aid Line # 1.035	\$4,760,661	\$4,824,298	\$4,824,298	\$4,824,298	\$4,824,298

### B) Restricted State Revenues – Line #1.040

HB64 continues to fund two restricted sources of revenues to school district which are Economic Disadvantaged Funding and Career Technical Education funding. We have incorporated this amount into the restricted aid amount in Line #1.04 throughout the forecast.

<b>Category</b>	FY20	FY21	FY22	FY23	FY24
Economically Disadvantaged Aid	\$2,759	\$2,759	\$2,759	\$2,759	\$2,759
Career Tech - Restricted	\$14,205	\$14,205	\$14,205	\$14,205	\$14,205
Total Restricted State Revenues Line #1.040	\$16,964	\$16,964	\$16,964	<u>\$16,964</u>	\$16,964
Summary of State Foundaton Revenues	FY20	FY21	FY22	FY23	FY24
Unrestricted Line # 1.035	\$4,760,661	\$4,824,298	\$4,824,298	\$4,824,298	\$4,824,298
Restricted Line # 1.040	\$16,964	\$16,964	\$16,964	\$16,964	<u>\$16,964</u>
Total State Foundation Revenue	\$4,777,625	\$4,841,262	\$4,841,262	\$4,841,262	\$4,841,262

# **State Taxes Reimbursement/Property Tax Allocation**

### a) Rollback and Homestead Reimbursement

Rollback funds are reimbursements paid to the district from the State of Ohio for tax credits given owner occupied residences equaling 12.5% of the gross property taxes charged residential taxpayers on tax levies passed prior to September 29, 2013. HB59 eliminated the 10% and 2.5% rollback on new levies approved after September 29, 2013, which is the effective date of HB59. HB66 the FY06-07 budget bill previously eliminated 10% rollback on Class II (commercial and industrial) property.

Homestead Exemptions are also credits paid to the district from the State of Ohio for qualified elderly and disabled. In 2007 HB119 expanded the Homestead Exemption for all seniors over age 65 years of age or older or who are disabled regardless of income. Effective September 29, 2013 HB59 changed the requirement for Homestead Exemptions. Individual taxpayers who do not currently have their Homestead Exemption approved or those who do not get a new application approved for tax year 2013, and who become eligible thereafter, will only receive a Homestead Exemption if they meet the income qualifications. Taxpayers who currently have their Homestead Exemption as of September 29, 2013 will not lose it going forward and will not have to meet the new income qualification. This will reduce homestead reimbursements to the district and, as with the rollback reimbursements above, increase the taxes collected locally on taxpayers.

### b) Tangible Personal Property Reimbursements – Fixed Rate/Fixed Sum

The district no longer receives fixed rate or fixed sum TPP reimbursements.

# **Summary of State Tax Reimbursement – Line #1.050**

<u>Category</u>	FY20	FY21	FY22	FY23	FY24
a) Rollback and Homestead	\$2,912,208	\$3,015,169	\$3,027,693	\$3,032,885	\$3,045,855
Total Tax Reimb./Prop. Tax Allocations #1.050	\$2,912,208	\$3,015,169	\$3,027,693	\$3,032,885	\$3,045,855

#### Other Local Revenues – Line #1.060

Interest income will increase and decrease as the cash position of the General Fund fluctuates over the forecast period. The district's balances available for investment vary month to month due to cash flow needs. As the district balances decrease we have decreased the amount of interest each year of the forecast. However yields have been decreasing in 2019. Security of the public funds collected by the district is the top priority of the treasurer's office.

The district has entered into an agreement with another district for special education services that increased the tuition revenue for FY19-FY21 by \$30,000 each year to \$144,038 per year and then reduced to \$114,038 per year for remainder of the forecast. Other income and rentals has a 1% increase for FY19-FY23.

<u>Category</u>	FY20	FY21	FY22	FY23	FY24
Tuition	\$144,038	\$144,038	\$114,038	\$114,038	\$114,038
Interest	\$405,189	\$324,151	\$259,321	\$207,457	\$165,965
Other Income and rentals	\$151,115	\$152,626	\$154,153	\$155,694	\$157,251
Total Line # 1.060	\$700,342	\$620,815	\$527,511	\$477,189	\$437,254

# Short-Term Borrowing – Lines #2.010 & Line #2.020

No future short term borrowing from any sources is planned, and therefore not included in this forecast at this time.

# Transfers In / Return of Advances – Line #2.040 & Line #2.050

These are non-operating revenues which are the repayment of short term loans to other funds during the previous fiscal year and reimbursements for expenses incurred in the previous fiscal year. All advances during the current year are planned to be returned in the succeeding fiscal year which is being shown in FY20-FY24.

<u>Category</u>	FY20	FY21	FY22	FY23	<b>FY24</b>
Transfers In - Line 2.040	\$100,000	\$100,000	\$100,000	\$100,000	\$100,000
Advance Returns - Line 2.050	\$171,121	\$115,000	\$115,000	\$115,000	\$115,000
Total Transfer & Advances In	\$271,121	\$215,000	\$215,000	\$215,000	\$215,000

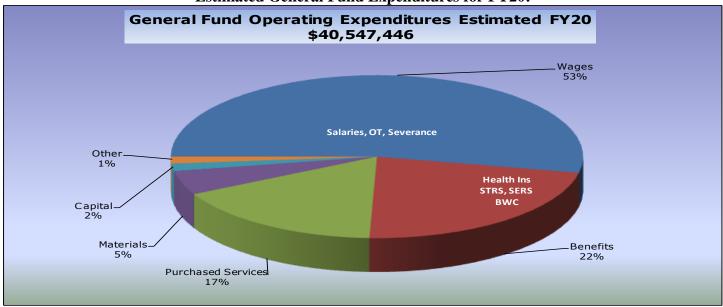
### All Other Financial Sources – Line #2.060

Refund of Prior year expenses which are for refunds that the district has received, and a similar amount is anticipated each year. In FY19 the district received a refund from the Franklin County Auditor for auditor and treasurer fees in the amount of \$93,494. The district received a large refund from BWC of \$96,024 in FY20 and does not expect to receive any refunds in future years. During FY21-FY24 the district does not expect to receive any additional large refunds.

Category	FY20	FY21	FY22	FY23	FY24
Refund of prior years expenditures	\$138,506	\$42,481	\$42,481	\$42,481	\$42,481

# **Expenditures Assumptions**

**Estimated General Fund Expenditures for FY20:** 



# **Wages – Line #3.010**

The district has negotiated agreements for the three years of FY19, FY20 and FY21 and has included a 3% base wage rate for each of those years. For forecasting purposes only we are including a 2.0% base increase in FY22-FY24. An annual increase of 2.1% for steps is included for FY20-FY24.

Staffing is reviewed annually and the district is planning for net growth in FY20 of 5.5 certified staff members. Additional staffing in FY21 will be for 1 administrator and 2 certified staff members; FY22 we are forecasting 3 additional certified staff members; 2 additional certified staff members in FY 23; and 1 additional certified staff in FY24. For planning purposes the district expects retirements of 5 teachers in FY20 and either 2 to 3 teachers in FY21-FY24.

Category	FY20	FY21	FY22	FY23	FY24
Base Wages	\$19,407,460	\$20,620,557	\$21,888,001	\$22,794,743	\$23,761,270
Base Increase	\$582,224	\$582,224	\$412,411	\$437,760	\$455,895
Steps	\$425,874	\$452,941	\$479,479	\$498,869	\$519,521
Growth	\$642,499	\$508,566	\$337,585	\$292,603	\$235,924
Unfunded Recapture	\$0	\$0	\$0	\$0	\$0
Severance	\$135,000	\$115,000	\$115,000	\$115,000	\$115,000
Supplemental	\$813,073	\$829,334	\$845,921	\$862,839	\$880,096
Staff Reductions	<u>-\$437,500</u>	<u>-\$276,287</u>	<u>-\$322,733</u>	<u>-\$262,705</u>	<u>-\$253,285</u>
Total Wages Line 3.010	\$21,568,630	\$22,832,335	\$23,755,664	\$24,739,109	\$25,714,421

# Fringe Benefits Estimates Line 3.02

This area of the forecast captures all costs associated with benefits and retirement, which all except health insurance are directly related to the wages paid.

# A) STRS/SERS

The district pays 14% of each dollar paid in wages to either the State Teachers Retirement System or the School Employees Retirement System as required by Ohio law.

#### B) Insurance

The estimated increases for medical and dental insurance are -2.0% in FY20, a 4% increase in FY21 and 10% in FY22, an 8% increase in FY23 and a 7% increase in FY24. The above increases include adjustments for inflation and are based on our current employee census and claims data.

Through negotiations with the certified and classified unions, the district will have a new insurance plan on January 1, 2019. The plan will be a High Deductible Health Plan with a Health Savings Account and is a much more consumer driven plan than what the district had previously. The district is making generous contributions towards the employees' Health Savings Account for the first three years; therefore, the savings are not fully realized until 2021. Not considering the cost of these contributions, the plan's savings is 12% on premium.

Patient Protection and Affordable Care Act (PPACA) Costs- the Patient Protection and Affordable Care Act (PPACA) commonly called Obamacare or the Affordable Care Act (ACA), is a United States federal statute signed into law by President Barack Obama on March 23, 2010. It is uncertain to what extent the implementation of PPACA will cost our district in additional funds especially since it is being reviewed carefully at the federal level for amendment or repeal. We are not certain what these added costs may be but Longer-term, a significant concern is the 40% "Cadillac Tax" provision but in December 2017 this was delayed until 2022 by congress. This tax would be imposed on plans whose value of benefits exceeds \$10,200 for individual plans and \$27,500 for family plans. The rules and implementation of the PPACA is an ongoing issue we are watching closely to evaluate the effect on our district.

# C) Workers Compensation & Unemployment Compensation

Workers Compensation is expected to remain at about .6% of wages based on experience over prior years. Unemployment Compensation has been negligible and is anticipated to remain as such as we plan our staffing needs carefully.

# D) Medicare

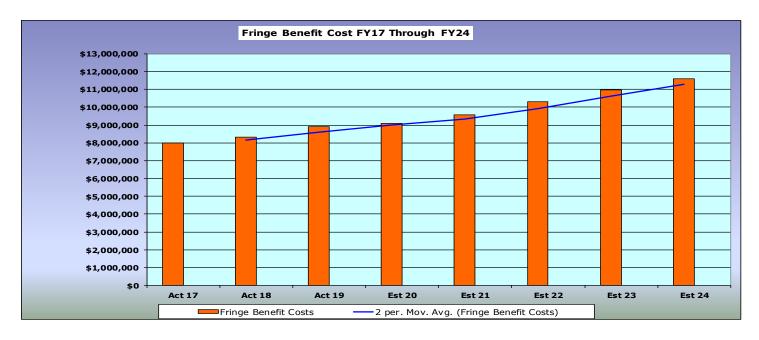
Medicare will continue to increase at the same rate of increase of wages. Contributions are 1.45% for all new employees to the district on or after April 1, 1986.

# **Summary of Fringe Benefits – Line #3.020**

<u>Category</u>	FY20	FY21	FY22	FY23	FY24
A) STRS/SERS	\$3,194,783	\$3,386,633	\$3,528,573	\$3,675,322	\$3,821,532
B) Insurance's	\$5,384,344	\$5,655,465	\$6,224,576	\$6,729,718	\$7,196,632
C) Workers Comp/Unemployment	\$138,412	\$145,994	\$151,534	\$157,435	\$163,287
D) Medicare	\$290,841	\$305,843	\$318,292	\$331,458	\$344,464
Other/Tuition	\$71,489	\$71,489	\$71,489	\$71,489	\$71,489
Total Line 3.020	\$9,079,869	\$9,565,424	\$10,294,464	\$10,965,422	\$11,597,404

# Fringe Benefits Actual Fiscal Year 2017 through Fiscal Year 2019 and Estimated Fiscal Year 2020 through Fiscal Year 2024

The graph below notes that health care is becoming the area of expenditures that are outpacing inflation. The federal Affordable Care Act and the increase in claims will require management to control the cost of health care.



#### **Purchased Services – Line #3.030**

One of the largest expenses in this area is contracted payments for substitute teachers, educational aides and special education aides that are employees of the Educational Service Center of Central Ohio's Council of Governments.

Educational Choice programs such as Community Schools, College Credit Plus, STEM and Scholarships are a significant portion of the purchased service line. While Community School deductions from the state have decreased we have seen a steady increase in deductions for Scholarships such as the John Peterson and Autism Scholarships.

We have assumed the utilities to increase 3.5% in FY20-FY24. The other areas within this line are based on 2% to 3% for inflation.

<u>Category</u>	FY20	FY21	FY22	FY23	FY24
Base Services	\$192,870	\$198,656	\$204,616	\$210,754	\$217,077
Instructional Support	\$933,051	\$961,043	\$989,874	\$1,019,570	\$1,050,157
Professional Support	\$1,958,124	\$2,016,868	\$2,077,374	\$2,139,695	\$2,203,886
Building Maintenance	\$1,166,290	\$1,189,616	\$1,213,408	\$1,237,676	\$1,262,430
Other Tuition	\$1,034,811	\$1,086,552	\$1,140,880	\$1,197,924	\$1,257,820
Open Enrollment	\$50,434	\$52,956	\$55,604	\$58,384	\$61,303
Community School Deductions	\$155,837	\$155,837	\$155,837	\$155,837	\$155,837
College Credit Plus, STEM & Scholarships	\$490,762	\$515,300	\$541,065	\$568,118	\$596,524
Utilities	<u>\$824,656</u>	\$853,519	\$883,392	\$914,311	\$946,312
Total Line 3.030	<u>\$6,806,835</u>	\$7,030,347	<u>\$7,262,050</u>	<u>\$7,502,269</u>	<u>\$7,751,346</u>

# **Supplies and Materials – Line #3.040**

This category of expenses is characterized by textbooks, copy paper, maintenance supplies and fuel. FY20 the district is increasing the supplies by 20% and by 15% for textbooks and building/transportation supplies. In FY21 the district will decrease the supplies and building/transportation supplies by 90% of FY20 and 95% of FY20 for textbooks. An inflation rate of 3% is being estimated for textbooks and building/transportation supplies and a 1% increase for all other supplies in FY22-FY24.

<b>Category</b>	FY20	FY21	FY22	FY23	FY24
Supplies	\$984,306	\$885,875	\$894,734	\$903,681	\$912,718
Textbook Upgrade- Electronic or Textbook	\$489,278	\$464,814	\$478,758	\$493,121	\$507,915
Building and Transportation	\$455,322	\$409,790	\$422,084	<u>\$434,747</u>	<u>\$447,789</u>
Total Line 3.040	\$1,928,906	\$1,760,479	\$1,795,576	\$1,831,549	\$1,868,422

# **Equipment – Line #3.050**

The district is making a one-time decrease of \$100,000 in FY20 for capital outlay. The district plans on increases of 5% in FY21 with no increases in FY22 through FY24. The district is planning on purchasing a bus in FY21.

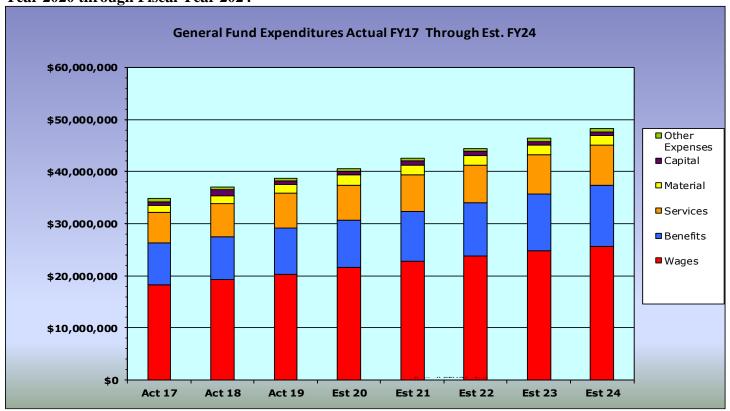
<b>Category</b>	FY20	FY21	FY22	FY23	FY24
Capital Outlay	\$603,118	\$738,274	\$738,274	\$738,274	\$738,274
Replacement Bus Purchases	<u>0</u>	110,000	<u>0</u>	<u>0</u>	<u>0</u>
Total Line 3.050	\$603,118	<u>\$848,274</u>	<u>\$738,274</u>	<u>\$738,274</u>	\$738,274

# Other Expenses – Line #4.300

The category of Other Expenses consists primarily of the County ESC deductions for specialized services provided to the District and Auditor & Treasurer (A&T) fees. Auditor and Treasurer Fees will increase sharply anytime a new operating levy is collected. Also new construction will cause A&T fees to increase as more dollars are collected. Currently, we are estimating annual increase for A&T of 1% for this forecast. We are estimating an annual increase of 3% for FY20-FY24 for other expenses.

<b>Category</b>	FY20	FY21	FY22	FY23	FY24
County Auditor & Treasurer Fees	\$367,251	\$370,924	\$374,633	\$378,379	\$382,163
Other expenses	\$192,838	\$198,623	\$204,582	\$210,719	\$217,041
Total Line 4.300	\$560,089	\$569,547	\$579,215	\$589,098	\$599,204

Total Expenditure Categories Actual Fiscal Year 2017 through Fiscal Year 2019 and Estimated Fiscal Year 2020 through Fiscal Year 2024



### **Transfers Out/Advances Out – Line# 5.010**

This account group covers fund-to-fund transfers and end of year short-term loans from the General Fund to other funds until they have received reimbursements to repay the General Fund. These amounts are limited in impact to the General Fund as the amounts are repaid as soon as dollars are received in the debtor fund. Annually, the district expects to transfer funds to Athletics and food service to supplement those programs. The district anticipates advancing funds to other funds by \$115,000 each year and will evaluate the need to advance these funds annually.

<u>Category</u>	FY20	FY21	FY22	FY23	FY24
Operating Transfers Out Line #5.010	\$484,591	\$484,591	\$484,591	\$484,591	\$484,591
Advances Out Line #5.020	\$115,000	\$115,000	\$115,000	\$115,000	\$115,000
Total	<u>\$599,591</u>	\$599,591	<u>\$599,591</u>	\$599,591	\$599,591

### **Encumbrances –Line#8.010**

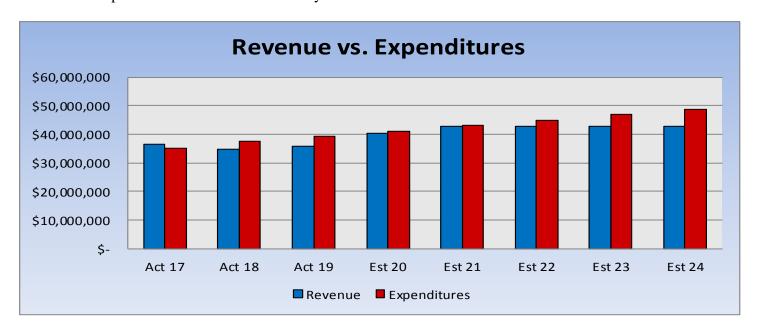
These are outstanding purchase orders that have not been approved for payment as the goods were not received in the fiscal year in which they were ordered.

	FY20	FY21	FY22	FY23	FY24
Estimated Encumbrances	\$1,317,289	\$1,317,289	\$1,317,289	\$1,317,289	\$1,317,289

# Ending Unencumbered Cash Balance "The Bottom-line" - Line#15.010

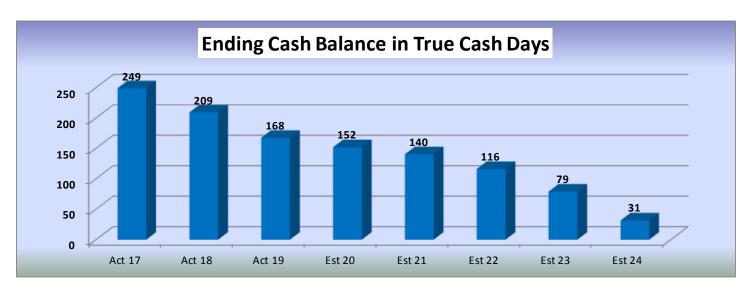
This amount must not go below \$-0- or the district General Fund will violate all Ohio Budgetary Laws. Any multi-year contract which is knowingly signed which results in a negative unencumbered cash balance is a violation of Ohio Revised Code section 5705.412, punishable by personal liability of \$10,000, unless an alternative "412" certificate can be issued pursuant to House Bill 153 effective September 30, 2011.

The chart below shows that the district is deficit spending every year of the forecast. By deficit spending a district will deplete the cash balance in future years.



# **True Cash Days**

The Government Financial Officers Association (GFOA) recommends, at a minimum, regardless of size, maintain unrestricted budgetary fund balance in their general fund of no less than two months of regular general fund operating revenues or regular general fund operating expenditures. Because of the volatility of income taxes, it would be wise for a district like ours to have a higher balance on hand. The district projects to have approximately 154 days true cash at the end of FY20. As the chart below shows, the ending cash balance will continue to decrease.



### **Conclusion**

The Bexley City Schools are very appreciative of the support that they received with the passage of the 9 mill operating levy in November 2019. The levy will allow the programs within the district to continue at the current levels.

The district is fortunate to have received increase in state funding from HB49 (FY18 and FY19). Being that 19.3% is from state dollars of the funding for the district, the administration will be able to use these additional dollars for students of our district. The district is also fortunate that we will receive additional funding for the enrollment growth that we have been having over the past few years. However, we are disappointed that all other state funding is not increasing in HB166 for FY20 and FY21. Future state biennium budgets could affect us positively or negatively for FY22 through FY24.

As you read through the notes and review the forecast, remember that the forecast is a best estimate based on the information that is known at the time that it is prepared.